

BEFORE THE CORPORATION COMMISSION OF THE STATE OF OKLAHOMA

IN THE MATTER OF THE APPLICATION OF )  
SUMMMIT UTILITILIES OKLAHOMA, INC., )  
FOR APPROVAL OF ITS PERFORMANCE- )  
BASED RATE CHANGE PLAN CALCULATIONS )  
FOR THE TWELVE MONTHS ENDED )  
DECEMBER 31, 2021 )

CAUSE NO. PUD 202 200022

**FILED**  
MAR 15 2022  
COURT CLERK'S OFFICE - OKC  
CORPORATION COMMISSION  
OF OKLAHOMA

DIRECT TESTIMONY

OF

JOHN D. TRUE

CONTRACT SERVICES MANAGER

ON BEHALF OF

SUMMIT UTILITIES OKLAHOMA, INC.

Filed: March 15, 2022

## TABLE OF CONTENTS

EXECUTIVE SUMMARY .....	ES-1
I. INTRODUCTION .....	1
II. CATEGORIES OF CAPITAL ADDITIONS.....	3
A. MAINS.....	4
B. SERVICES.....	5
III. TYPES OF PROJECTS DRIVING CAPITAL INVESTMENT.....	7
A. SYSTEM IMPROVEMENT/INTEGRITY MANAGEMENT .....	7
B. PUBLIC IMPROVEMENT RELOCATIONS .....	13
C. CUSTOMER ADDITIONS.....	16
IV. ASSET SALE COMMITMENTS .....	18
V. CONCLUSION.....	25

## **EXECUTIVE SUMMARY**

My name is John D. True. I am a Contract Services Manager of Summit Utilities, Inc. (“SUP”) for Arkansas and Oklahoma, testifying on behalf of Summit Utilities Oklahoma, Inc. (“Summit Oklahoma,” “SUO” or “Company”). I am an engineer with over 18 years of utility work experience. I have previously filed testimony with the Oklahoma Corporation Commission (“Commission”).

I am providing my testimony in support of the Company’s investments in capital infrastructure. I will discuss the importance of and requirements pertaining to the Company’s integrity management, public improvements, and customer additions. I am providing an overview of the types of capital additions made by the Company during the 2021 test-year and the drivers behind the Company’s need to continually improve its natural gas distribution system for safe and reliable service. First, I address two of the main categories of capital additions: Mains and Services. Second, I address the Company’s three most significant project types, which are System Improvement/Integrity Management, Public Improvement Relocations, and Customer Additions.

Relevant to the Company’s system improvement/integrity management projects, as required by state and federal regulations, the Company is targeting replacement of assets containing certain material types and ages.

The Company has limited control over Public Improvement Relocations, which are required to remove conflicts with state and local facilities. Finally, costs incurred to add new customers to the system also contributed to the capital additions that showed an increase in 78% of main footage installation from the previous year and a 17% increase of customer service line additions over the same time period.

I recommend that the Commission approve the capital additions in the Company's PBRC Plan calculations.

1 **I. INTRODUCTION**

2 **Q. PLEASE STATE YOUR NAME, OCCUPATION, AND BUSINESS ADDRESS.**

3 A. My name is John D. True. I am the Contract Services Manager of Summit Utilities, Inc.  
4 (“SUI”) for Arkansas and Oklahoma. In this proceeding, I am testifying on behalf of  
5 Summit Utilities Oklahoma, Inc. (“SUO” or the “Company”). My business address is  
6 1400 Centerview Drive, Little Rock, Arkansas 72211.

7 **Q. BRIEFLY STATE YOUR EDUCATIONAL AND PROFESSIONAL**  
8 **EXPERIENCE AND QUALIFICATIONS.**

9 A. I received a Bachelor of Science degree with a major in Industrial Engineering from the  
10 University of Arkansas in Fayetteville, Arkansas, in 2003. In 2007, I received a Master  
11 of Business Administration degree from Arkansas State University in Jonesboro,  
12 Arkansas. In 2007, I also received my license as a Professional Engineer from the State  
13 of Arkansas.

14 Prior to the SUI asset transfer, I began my career with CenterPoint Energy, Inc.  
15 (“CNP”) in 2003. Since that time, I have held various engineering and operations  
16 positions within CNP. My job duties have generally included the development of  
17 construction designs, drawings, and cost estimates for projects related to municipal,  
18 county, or state public improvement projects; the evaluation of new products and  
19 procedures for use in the various distribution systems comprising CenterPoint Energy  
20 Resources Corp.’s (“CERC”) Southern Gas Operations and the analysis of failures of  
21 the components used in those distribution systems; providing staff support for code  
22 compliance, employee technical training, incident investigation, operating practices and  
23 procedures; and management of staff performing engineering and field measurement.

1 My position immediately before my current role was as an Engineering Manager with  
2 responsibility for Oklahoma engineering projects.

3 I am also the past Chairman of the Arkansas Gas Association, which promotes  
4 natural gas safety, fosters cooperation between industry and governmental agencies,  
5 provides educational programs, and increases public understanding about the benefits  
6 of natural gas. I have also worked to provide information concerning the Company's  
7 capital projects to the Oklahoma Corporation Commission's ("Commission") Public  
8 Utility Division as requested.

9 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE COMMISSION?**

10 A. Yes. I filed testimony before the Commission in prior years' Performance Based Rate  
11 Change ("PBRC") Plan proceedings, including Cause Nos. PUD 201900019 and PUD  
12 202000028.

13 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?**

14 A. The purpose of my testimony is to present the Commission and parties with a view into  
15 the capital costs required to safely and reliably construct, operate, and maintain the  
16 Company's natural gas distribution system in Oklahoma. As part of this discussion, I  
17 provide an overview of the major categories of the Company's 2021 capital projects,  
18 including a discussion of types of projects that require the Company to invest in its  
19 distribution system: system improvement/integrity management projects, public  
20 improvement projects, and customer addition projects.

21 Additionally, the Joint Stipulation and Settlement Agreement ("Settlement  
22 Agreement") filed and approved in Cause No. PUD 202100054 requires SUO to include  
23 in its first post-transfer PBRC, the following, *inter alia*:

- 1) A discussion of SUO’s procurement process and safeguards in place to assure projects are completed at the lowest reasonable cost while ensuring system integrity and maintaining customer service standards;
- 2) An outline of any changes made or to be made in the future to SUO’s Distribution Integrity Management Plan (“DIMP”) or Transmission Integrity Plan (“TIMP”); and
- 3) An analysis considering whether SUO is able to slow the timetable for certain improvement projects without affecting the safety and reliability of service to customers.

My testimony addresses these requirements, some of which are also discussed by SUO witness Steven Birchfield.

**II. CATEGORIES OF CAPITAL ADDITIONS**

**Q. PLEASE IDENTIFY THE MAIN CATEGORIES OF THE COMPANY’S CAPITAL ADDITIONS IN CALENDAR YEAR 2021.**

A. Material 2021 capital additions are shown below in Table 1 – Major Categories of 2021 Capital Additions. Below, I address the two largest categories of 2021 capital additions, mains and services.

**Table 1 – 2021 Major Categories of Capital Additions**

<b>Category</b>	<b>2021</b>	<b>% of 2021 Total Capital Additions</b>
GRP - G37601 - MAINS	\$7,726,573	48.6%
GRP - G38001 - SERVICES	\$3,799,250	23.9%
SUBTOTAL OF CATEGORIES LISTED	\$11,525,823	72.6%
<b>Total Capital Additions in 2021</b>	<b>\$15,884,023</b>	<b>100.0%</b>

1           A.     **MAINS**

2   **Q.    CAN YOU PLEASE EXPLAIN THE COSTS CAPTURED IN THE MAINS**  
3   **ACCOUNT?**

4   A.    Yes. This category, which accounts for 48.6% of the Company’s 2021 capital additions,  
5       includes distribution main line replacements, relocations, and extensions. As discussed  
6       in further detail in Section III below, this capital cost is incurred as a result of (1) system  
7       improvements to the natural gas facilities, which include the Company’s efforts to  
8       maintain a safe and reliable system that complies with pipeline safety standards as set  
9       out in its Integrity Management Programs, (2) relocation of mains for public  
10      improvements, and (3) extension of existing distribution facilities for customer growth.

11 **Q.    DID THE LEVEL OF CAPITAL ADDITIONS FOR MAINS INCREASE IN**  
12 **2021?**

13 A.    Yes. As shown in Table 2 below, this category has increased to over \$7.7 million from  
14       \$7.5 million in 2020, which represents a 2.7% increase. In Section III below, I further  
15       discuss each of these categories and explain why the Company must engage in capital  
16       spending related to each type of project.

17                                   **Table 2 -- Mains Category Breakdown by Job Type**

	<b>2020</b>	<b>2021</b>	<b>% Change</b>
Customer Additions	\$665,877	\$1,921,191	186.4%
Public Improvements	\$474,399	\$754,523	23.9%
System Imp./Integrity Management	\$6,386,619	\$5,050,859	-24.5%
<b>Grand Total</b>	<b>\$7,526,894</b>	<b>\$7,726,573</b>	<b>2.7%</b>



1 **Q. WHY WERE THE COMPANY'S 2021 SYSTEM IMPROVEMENT ADDITIONS**  
2 **24.5% LESS THAN THE COMPANY'S 2020 SYSTEM IMPROVEMENT**  
3 **ADDITIONS?**

4 A. As shown in Table 2, the Company spent \$1,335,760 *less* on system improvements in  
5 2021 than in 2020, but it spent \$1,255,214 *more* on new revenue developments  
6 (customer additions) and \$280,124 *more* on public improvements. These fluctuations  
7 are very natural in the course of gas utility work for several reasons, including the timing  
8 and needs of new development opportunities and the timing requirements of public  
9 improvement accommodation projects. The resulting numbers indicate that the  
10 Company managed its resources according to such timing needs, including shifting  
11 subcontractors across geographical areas and between types of work, while also  
12 managing its overall capital budget. I describe the nature of public improvements and  
13 customer additions and the variances that occur in those categories in more detail below.

14 **Q. DID THE COMPANY DEFER ANY IMMEDIATELY-HAZARDOUS SYSTEM**  
15 **IMPROVEMENT WORK IN ORDER TO MEET THE DEMANDS OF**  
16 **CUSTOMER ADDITIONS OR PUBLIC IMPROVEMENTS?**

17 A. No. The Company continued to follow its plans and procedures relating to recognizing,  
18 identifying, and remediating hazards through its daily operations and DIMP activities,  
19 as I described in detail above.

20 **B. SERVICES**

21 **Q. CAN YOU PLEASE EXPLAIN THE COSTS THAT ARE COLLECTED IN THE**  
22 **SERVICES ACCOUNT?**

23 A. Yes. Similar to mains, costs associated with services are incurred as a result of system  
24 improvements and compliance with pipeline safety standards, relocation of services for

1 public improvements, and customer additions projects. As new mains are installed  
2 during replacement or extension activities, connected service lines are replaced or  
3 installed for the first time to new customers. This is consistent with industry practice to  
4 ensure service lines are replaced with the same modern materials as the gas mains.

5 **Q. ARE SERVICE LINES REPLACED INDEPENDENT OF MAIN ACTIVITIES?**

6 A. Yes. Existing service lines may be replaced – or new service lines may be installed –  
7 on existing distribution mains independent of main line replacement. When a leak is  
8 identified on a service line, the best solution may be to replace that line and make a  
9 connection to the existing main. If the gas main is replaced at a later time, this new  
10 service line will be connected to the new gas main. Similarly, when it is determined  
11 that existing facilities can serve new customer growth, a new service line is attached to  
12 the existing main for service.

13 **Q. IS THE COMPANY PROACTIVELY ADDRESSING SERVICE LINES THAT**  
14 **HAVE METER LOCATIONS CLOSE TO A CUSTOMER’S PROPERTY LINE?**

15 A. Yes. If a customer’s meter is damaged by a vehicle or other outside force and is not in  
16 a location that provides protection from damage, the Company will do one of three  
17 things: 1) relocate the meter to the customer’s building wall, which is a location  
18 protected from future outside force damage, 2) relocate the meter to a safe location  
19 further from the property line, as determined case by case, or 3) a barricade may be  
20 installed around the meter. These replacement activities may also occur as part of  
21 relocation or replacement projects, or independently of main activities if identified  
22 outside of main replacement project scoping through leak repair or integrity activities.

1 **Q. IS THIS LEVEL OF CAPITAL ADDITIONS FOR SERVICES GENERALLY**  
2 **CONSISTENT WITH PRIOR YEARS?**

3 A. Yes. There was an increase in capital additions for services from \$3,796,333 in 2020 to  
4 \$3,799,250 in 2021, which indicates this category of capital additions will remain a  
5 strong driver as the Company continues to invest in maintaining a safe and reliable  
6 distribution system by replacing both mains and services. The total capital cost  
7 associated with services will experience natural fluctuation year-to-year, largely based  
8 on the quantity of services associated with the main line projects. For example, a public  
9 improvement project involving a high-pressure main will likely not have many services  
10 directly connected, while a customer addition project to a new residential development  
11 may require service installations in double to triple digits.

12 **III. TYPES OF PROJECTS DRIVING CAPITAL INVESTMENT**

13 **Q. WHAT ARE THE THREE TYPES OF PROJECTS THAT REQUIRE THE**  
14 **COMPANY TO INVEST CAPITAL IN ITS DISTRIBUTION SYSTEM IN**  
15 **OKLAHOMA?**

16 A. A significant portion of the Company’s capital additions fall into one of three types: 1)  
17 System Improvement/Integrity Management; 2) Public Improvement Relocations; and  
18 3) Customer Additions. It is these projects that drive the Company’s capital spending  
19 on mains and services as addressed above in Section II. In this section, I generally  
20 explain these types of projects.

21 **A. SYSTEM IMPROVEMENT/INTEGRITY MANAGEMENT**

22 **Q. PLEASE PROVIDE AN OVERVIEW OF THIS SECTION.**

23 A. In this section, I begin with a discussion of the federal and state requirements and  
24 guidance that together comprise what we refer to as “Integrity Management,” and I

1 discuss the Company’s distribution integrity management plan (“DIMP”) and  
2 transmission integrity management plan (“TIMP”), which are designed to ensure that  
3 the Company provides safe and reliable service to its customers. Next, I discuss a major  
4 component of the Company’s DIMP that targets the replacement of certain types of  
5 assets based on material type. Finally, I address more specifically one project type that  
6 is driving capital cost in the 2021 test-year: risk mitigation associated with the  
7 Company’s low-pressure systems.

8 **1. FEDERAL AND STATE REQUIREMENTS – DIMP/TIMP**

9 **Q. DO FEDERAL AND STATE REGULATIONS IMPACT THE COMPANY’S**  
10 **CAPITAL EXPENDITURES?**

11 A. Yes. The Minimum Federal Safety Standards in 49 CFR Part 192 for gas pipeline and  
12 distribution systems require the Company to identify, assess, evaluate, and correct  
13 damages to its gas transmission and distribution system, including damage from  
14 corrosion, third-parties, excavations, natural forces, and normal wear and tear. Part 192  
15 was amended in 2003 to include the TIMP rules<sup>1</sup> and again in 2009 to implement the  
16 DIMP rules.<sup>2</sup> The State of Oklahoma subsequently adopted these rules.<sup>3</sup> In addition,  
17 the Pipeline and Hazardous Materials Safety Administration (“PHMSA”) and other  
18 industry organizations continually update their safety guidance and recommendations  
19 of best practices. Together, these rules and guidance require operators such as Summit  
20 Oklahoma to identify existing and potential threats to their transmission and distribution  
21 systems, evaluate and rank risks posed to their systems by those threats, and determine

---

<sup>1</sup> See 68 Fed. Reg. 69817 (Dec. 15, 2003).

<sup>2</sup> See 74 Fed. Reg. 63934 (Dec. 4, 2009).

<sup>3</sup> See Part 5, Minimum Safety Standards for Gas 165:20-5-21 in the Oklahoma Corporation Commission Gas Hazardous Liquid Pipeline Safety Rules (Oct. 1, 2021).

1 and implement measures designed to reduce the risks from failure of its transmission  
2 and distribution system. These activities can generally be referred to as “Integrity  
3 Management” and are documented in the Company’s DIMP and TIMP, as discussed  
4 below.

5 **Q. IS SUMMIT OKLAHOMA REQUIRED TO PERIODICALLY UPDATE ITS**  
6 **INTEGRITY MANAGEMENT PROGRAM UNDER STATE AND FEDERAL**  
7 **LAW?**

8 A. Yes. To comply with state and federal regulations, the Company must continue to re-  
9 evaluate its integrity management programs to ensure they are responsive to threats to  
10 its natural gas system. This means that the Company’s integrity management programs  
11 must evolve as the threats to its system evolve and as technology improves to allow the  
12 Company to more accurately detect these threats. In short, Summit Oklahoma must be  
13 pro-active, instead of reactive, about inspecting, monitoring and taking measures to  
14 reduce or eliminate potential risks.

15 **Q. PLEASE DESCRIBE THE COMPANY’S DIMP.**

16 A. The Company’s DIMP is required to validate the integrity of its natural gas distribution  
17 systems. This performance/risk-based plan is a comprehensive and systematic approach  
18 to meet the regulatory requirements of 49 CFR Part 192 subpart P and builds upon the  
19 integrity management activities that are used by the Company. The program uses  
20 performance metrics to determine activity effectiveness and the risk-performance  
21 combination to initiate root cause analysis to drive improvements and/or additions as  
22 necessary.

1 **Q. CAN YOU DESCRIBE THE COMPANY'S FACILITIES THAT ARE**  
2 **INCLUDED IN THE TIMP?**

3 A. Approximately two miles of 10" transmission main in the Lawton system are subject to  
4 the Company's TIMP. The Company is currently working on a project to allow for the  
5 replacement of this final segment of Oklahoma transmission main, which is located  
6 within Fort Sill. The Company has obtained easements with Fort Sill to allow the  
7 construction activities to begin in 2022. Due to advances in pipe manufacturing  
8 technology from the time of the original installation, the new gas main will operate  
9 below the stress thresholds that require the existing line to operate in transmission status.  
10 Once replaced, this segment will be managed within the Company's DIMP.

11 **Q. HAVE THE TIMP AND DIMP BEEN REVIEWED WITH THE**  
12 **COMMISSION'S PIPELINE SAFETY DEPARTMENT?**

13 A. Yes. The last TIMP audit was performed October 24, 2018, and the last DIMP audit was  
14 performed on December 17, 2020, by the Commission's Pipeline Safety Department.

15 **2. DIMP-TARGETED REPLACEMENT ACTIVITIES**

16 **Q. DOES THE DIMP IDENTIFY THE NEED TO REPLACE SPECIFIC**  
17 **MATERIALS?**

18 A. Yes. Summit Oklahoma's DIMP targets the replacement of certain types of assets,  
19 specifically: 1) bare steel pipe; 2) legacy steel pipe (includes ineffectively coated pipe  
20 and/or pipe having little or no cathodic protection, mechanically joined steel pipe where  
21 the fitting provides no resistance to "pull out," and other legacy manufacturing, coating,  
22 construction and operating practices); and 3) legacy plastic pipe (which may include  
23 legacy manufacturing, construction, and operating practices).

1 **Q. PLEASE DESCRIBE SOME OF THE TYPES OF FAILURES THAT CAN**  
2 **OCCUR WITH THESE SPECIFIC MATERIALS.**

3 A. Bare and legacy steel are susceptible to corrosion failures; mechanically joined facilities  
4 are susceptible to gasket/seal/equipment failures. Additionally, legacy plastic prior to  
5 1974 is susceptible to “low-ductility inner-wall” cracking failure caused by a  
6 deterioration of the material’s ability to respond to a failure mode, and legacy plastic  
7 prior to 1984 is susceptible to slow crack growth.

8 **Q. ARE THERE ALTERNATIVES TO REPLACING THESE SPECIFIC**  
9 **MATERIALS?**

10 A. While there are other measures that can be taken to address factors affecting these assets  
11 (cathodic protection, fitting reinforcement on plastic squeeze points, etc.), such  
12 measures only effectively postpone the eventuality of failure at these weak points.  
13 Replacing these legacy facilities is the only way that the risk associated with these  
14 facilities can truly be addressed and mitigated, especially given the need to manage the  
15 increasing likelihood of risk as the asset or fitting is found to be defective or ineffective  
16 at achieving its original intended design as it reaches the latter portion of its useful life.

17 **3. RISK MITIGATION ACTIVITIES ON LOW-PRESSURE SYSTEMS**

18 **Q. IN ADDITION TO THE IDENTIFICATION OF VARIOUS PIPE MATERIAL**  
19 **TYPES THAT SHOULD BE REPLACED, HAS INFORMATION IN THE DIMP**  
20 **LED TO THE TARGETING OF SPECIFIC *SYSTEM* TYPES FOR**  
21 **REPLACEMENT/RISK MITIGATION ACTIVITIES?**

22 A. Yes. Low-pressure distribution systems present special challenges that have been  
23 recognized by PHMSA, the National Transportation and Safety Board (“NTSB”), and  
24 the Company. The Company has been careful to design and implement risk mitigation

1 activities to continue to ensure customer safety and reliability. Incidents experienced  
2 by other utilities have emphasized how important the Company’s efforts are in  
3 proactively targeting low-pressure systems for risk mitigation activities that require  
4 capital expenditures.

5 **Q. CAN YOU PLEASE BRIEFLY DESCRIBE THE COMPANY’S LOW-**  
6 **PRESSURE SYSTEMS?**

7 A. Approximately 42 towns served by the Company in Oklahoma contain systems defined  
8 by PHMSA as low-pressure systems. These systems serve approximately 16,000  
9 customers. This is a reduction of approximately 3,000 customers from the previous  
10 year. According to PHMSA, a low-pressure distribution system is “a distribution system  
11 in which the gas pressure in the main is substantially the same as the pressure provided  
12 to the customer.”<sup>4</sup> The Company has evaluated all remaining low-pressure systems and  
13 is taking steps to mitigate any potential risk associated with these facilities. The  
14 reduction of the number of customers served by low-pressure systems is the result of  
15 low-pressure system replacements and installation of Ounce-to-Ounce regulators to  
16 provide overpressurization protection to customers.

17 **Q. PLEASE DESCRIBE THE COMPANY’S CAPITAL-RELATED RISK**  
18 **MITIGATION ACTIVITIES IMPLEMENTED IN ASSOCIATION WITH LOW-**  
19 **PRESSURE SYSTEMS.**

20 A. First, the Company reviewed its low-pressure systems to determine whether immediate  
21 construction activities needed to take place, and all immediate construction activities

---

<sup>4</sup> [https://www.ecfr.gov/cgi-bin/retrieveECFR?gp=1&ty=HTML&h=L&mc=true&=PART&n=pt49.1.192#se49.3.192\\_13](https://www.ecfr.gov/cgi-bin/retrieveECFR?gp=1&ty=HTML&h=L&mc=true&=PART&n=pt49.1.192#se49.3.192_13).



1 were completed prior to 2020. Second, if DIMP-targeted replacement asset types are  
2 located in low-pressure systems, these assets are being prioritized for replacement if  
3 there are no other risk mitigation methods in place. Third, all remaining low-pressure  
4 customers will either have house regulators installed at the meter loop to protect against  
5 potential over-pressurization on house piping or will be converted to intermediate  
6 pressure systems through replacement and relocation projects. Costs associated with  
7 these regulators and replacement activity will continue to be a driver of capital costs in  
8 future years.

9 **Q. CAN YOU PLEASE DESCRIBE THE COMPANY'S REPLACEMENT**  
10 **ACTIVITY ASSOCIATED WITH LOW-PRESSURE SYSTEMS IN 2021?**

11 A. In 2021, the Company replaced or abandoned approximately 10.2 miles of low-pressure  
12 distribution piping on 23 projects. Active customers served by this low-pressure piping  
13 were converted to intermediate pressure systems or eliminated due to inactive status. In  
14 2021, the Company installed 1,921 ounce-to-ounce regulators for customers served by  
15 low-pressure distribution piping, effectively mitigating the over-pressurization risk  
16 associated with the customer's meter set on said distribution piping.

17 **B. PUBLIC IMPROVEMENT RELOCATIONS**

18 **Q. WHAT IS A PUBLIC IMPROVEMENT RELOCATION?**

19 A. A public improvement relocation is a replacement or relocation of the Company's  
20 existing utility infrastructure required by a construction project undertaken by federal,  
21 state, or local government. The Company typically has no choice but to undertake the  
22 relocation directed by the governmental project, at the Company's cost. The cost of  
23 these relocations underlies many of the capital additions I described earlier in my

1 testimony. The Company had three of these projects each totaling over \$100,000 in the  
2 test year.

3 **Q. WHAT KIND OF PROJECTS RESULT IN THESE RELOCATIONS?**

4 A. The governmental projects that cause these relocations can include any construction,  
5 reconstruction, improvement, enlargement, alteration, demolition, or repair of a  
6 highway, bridge, drainage system, water system, road, street, alley, sewer, ditch, sewage  
7 disposal plant, water works, and any other work constructed under the control of a  
8 governmental entity such as a state, county, township, municipal corporation, or other  
9 political subdivision of the state or federal government.

10 **Q. WHY MUST THE COMPANY COMPLY WHEN REQUESTED TO**  
11 **RELOCATE SUCH FACILITIES?**

12 A. There are health and safety concerns related to the need to relocate utility facilities  
13 located in the path of highway, road, street, bridge, or drainage construction. Utility  
14 facilities, if not relocated, could pose an obstruction in the completed street or bridge,  
15 causing a potential hazard for pedestrians or the motoring public. Additionally, in the  
16 Company's case, if the facilities are not relocated to a safe depth or location, the  
17 operation of heavy equipment and other construction activities on and around our  
18 facilities might result in gas leaks or main breaks, which may, in turn, result in property  
19 damage and/or personal injury to either construction crews or the general public.

20 **Q. ARE THESE PUBLIC IMPROVEMENT RELOCATIONS MANDATORY?**

21 A. Yes. All of the Public Improvement Relocation capital expenditures were reasonably  
22 incurred as a direct result of either requests to relocate made by the Oklahoma  
23 Department of Transportation ("ODOT") or the applicable county or municipality. In

1 the case of the ODOT, the relocations were required pursuant to the provisions of the  
2 ODOT’s “Right-Of-Way & Utilities Division Management Guide System Volume I  
3 Policy Manual,” which requires a utility to relocate its facilities from a proposed  
4 construction area when the utility occupies a public right-of-way.

5 **Q. PLEASE EXPLAIN HOW YOU TREATED ANY PROJECTS THAT WERE**  
6 **ELIGIBLE FOR REIMBURSEMENT BY ODOT OR THE APPLICABLE**  
7 **COUNTY OR MUNICIPALITY.**

8 A. Under ODOT’s “Right-Of-Way & Utilities Division Management Guide System  
9 Volume I Policy Manual,” if existing utility facilities are located on private right-of-  
10 way, the relocation expenditures are reimbursable by ODOT. However, if the utility  
11 facilities are located on existing state highway right-of-way by permit or unwritten  
12 consent of the Highway Department, the expenditures incurred for the required  
13 relocation are not eligible for reimbursement. In the case of county and municipal jobs,  
14 the general rule is very similar. If the existing facilities are located on private right-of-  
15 way, the utility is entitled to reimbursement of the expenditures of the required  
16 relocation from the entity initiating the public improvement. However, if the utility  
17 facilities are located on county or municipal right-of-way, the utility is not entitled to  
18 reimbursement.

19 **Q. ARE YOU ABLE TO PLAN PUBLIC IMPROVEMENT RELOCATIONS?**

20 A. Only to some extent. ODOT does provide long term plans of their intentions of projects  
21 to be completed, but these plans may be delayed or accelerated based on ODOT funding.  
22 The Company works with municipalities to incorporate multi-year planning when  
23 possible. Some work related to municipalities may be reactive without much time to

1 plan due to immediate hazards related to weather or other events not previously planned.  
2 An example of an immediate need from a municipality would include the need to  
3 relocate existing facilities that are preventing the clearing of drainage ditches to allow  
4 water to properly drain and avoid flooding.

5 **Q. DOES THE PUBLIC IMPROVEMENT CATEGORY FLUCTUATE FROM**  
6 **YEAR TO YEAR?**

7 A. Yes. Due to Public Improvements projects being driven by municipalities and ODOT  
8 funding, fluctuations between years can be experienced. For example:

- 9 • 2018 test-year had 23 Main projects at a total of \$345,050;
- 10 • 2019 test-year had 20 Main projects at a total of \$1,171,860;
- 11 • 2020 test-year had 17 Main projects at a total of \$474,399; and
- 12 • 2021 test-year had 18 Main projects at a total of \$754,523.

13 Although there was only a 6% increase in job counts from 2020 to 2021, the total capital  
14 required to complete these projects was a 24% increase due to larger project scale.

15 **C. CUSTOMER ADDITIONS**

16 **Q. DESCRIBE HOW NEW CUSTOMERS ARE EVALUATED WHEN FACILITY**  
17 **EXTENSIONS ARE REQUESTED.**

18 A. Extensions for new customers are based on factors identified in Rate Schedule No. 6 –  
19 Extension of Facilities. The estimated costs to serve new customers are based on the  
20 customer’s requested capacity and pressure requirements and how they relate to the  
21 existing facilities in the area.

22 **Q. DO NEW CUSTOMERS ALWAYS REQUIRE EXTENSION OF FACILITIES?**

1 A. No. Customers requesting service located adjacent to existing facilities that meet the  
2 requested requirements may be connected to existing facilities.

3 **Q. IS FUTURE GROWTH CONSIDERED WHEN EXTENDING FACILITIES FOR**  
4 **NEW CUSTOMERS?**

5 A. Yes. If future growth is anticipated in an area of high growth, the Company may invest  
6 in a main size larger than required for the requested customer's need. This reduces the  
7 need to install additional main in the future to serve the projected growth.

8 **Q. ARE THERE OTHER BENEFITS TO EXISTING CUSTOMERS WHEN NEW**  
9 **CUSTOMERS ARE ADDED TO THE SYSTEM?**

10 A. Yes. Installing larger mains allows the potential for all customers to benefit from added  
11 capacity and can allow existing customers to add additional appliances and generators.  
12 Installation of additional regulator stations can also provide additional feeds to  
13 customers to allow for continued service in the event service may be interrupted in  
14 another area.

15 **Q. CAN YOU EXPLAIN THE SIGNIFICANT INCREASE IN THE CUSTOMER**  
16 **ADDITIONS CATEGORY SHOWN IN TABLE 2?**

17 A. Yes. In 2020, the Company suffered from the effects of the global pandemic in ways  
18 that reduced project counts and associated capital expenditures. Due to the recovery of  
19 the economy in 2021, the Company experienced a significant increase of new  
20 development opportunities that were originally on hold or were being conceptualized  
21 during the onset of the global pandemic. The Company experienced a 189% increase  
22 over 2020 in Customer Additions activities due to these after-effects of a recovering  
23 economy. The Company continues to diligently work with developers and builders to

1 capture these opportunities that help broaden the rate base across an increasing count of  
2 active customers. Details of these increases can be found in Table 3 below.

3 **Table 3 – Customer Additions Breakdown by Category**

<b>Customer Additions</b>	<b>2020</b>	<b>2021</b>	<b>% Increase 2020-21</b>
Total Additions	\$665,877	\$1,921,191	188.5%
Mains Footage	25,152	44,640	77.5%
Service Counts	457	535	17.1%

4 **IV. ASSET SALE COMMITMENTS**

5 **Q. PLEASE DISCUSS SUO’S PROCUREMENT PROCESS AND SAFEGUARDS**  
6 **IN PLACE TO ASSURE PROJECTS ARE COMPLETED AT THE LOWEST**  
7 **REASONABLE COST WHILE ENSURING SYSTEM INGRITY .**

8 A. SUO Company witness Steven E. Birchfield discusses the Company’s procurement  
9 processes at a high level. I discuss below how Construction Services and Materials are  
10 purchased below.

11 **Q. IS SUMMIT’S PROCUREMENT POLICY SIMILAR TO CERC’S POLICY?**

12 A. Yes. Both policies have similar provisions governing the selection of construction  
13 vendors to ensure the integrity of the system is maintained. Additionally, both  
14 companies consider items other than pricing before assigning work to be completed.  
15 Pricing is an important factor, but maintaining a safe and reliable system using  
16 experienced, safe contractors is of the utmost importance. Some examples of the criteria  
17 used to evaluate contractors include: their Contractor Safety Manual, longevity of  
18 business, excavator damage metrics, and environmental violations.

1 **Q. PLEASE DISCUSS THE PREFERRED SUPPLIER AGREEMENTS THE**  
2 **COMPANY PUTS IN PLACE.**

3 A. A Preferred Supplier Agreement (“PSA”) is a Contract between the Company and a  
4 third-party Vendor that defines the terms and conditions by which the parties will  
5 conduct business. Under a PSA, the Vendor typically offers their goods or services to  
6 the Company at a discounted rate or with other preferential conditions. The Procurement  
7 Department may arrange for the Company to enter a PSA when it benefits the Company,  
8 but it will do so only after evaluating the Vendor’s price, service, availability, reduction  
9 of lead time, and ESG performance, etc. When engaged in a PSA, the Procurement  
10 Department will perform a biannual market analysis on the Company’s top ten most  
11 frequently purchased items to determine if the vendor is providing competitive pricing.

12 **Q. DO CURRENT REGULATIONS BY STATE AND FEDERAL AGENCIES**  
13 **HAVE REQUIREMENTS CONTRACTORS MUST POSSESS BEFORE**  
14 **WORKING ON THE COMPANY’S DISTRIBUTION SYSTEM?**

15 A. Yes. To ensure system integrity, Title 49 CFR Part 192 Subpart N outlines operator  
16 qualifications of individuals performing covered tasks on a pipeline facility. For the  
17 purpose of this subpart, a covered task is an activity, identified by the operator, that:

- 18 (1) Is performed on a pipeline facility;
- 19 (2) Is an operations or maintenance task;
- 20 (3) Is performed as a requirement of this part; and
- 21 (4) Affects the operation or integrity of the pipeline

22 Summit Oklahoma has also added new vendors recently to Oklahoma to encourage  
23 competitive pricing between companies.

24 **Q. DOES SUMMIT OKLAHOMA HAVE POLICIES THAT ENSURE THE COSTS**  
25 **OF PURCHASE MATERIALS ARE PRUDENT?**

1 A. Yes. Similar to CERC’s policy, the Company seeks Vendors offering the best price,  
2 quality, service, availability and lead time. However, the Company is also committed to  
3 responsibly sourcing the Goods and Services it uses in its business, and consideration is  
4 also be given to ESG performance criteria, such as anti-corruption, diversity, health and  
5 safety, and environmental and labor practices. Other considerations include invoicing  
6 proficiencies, stocking ability, and the historic capability, capacity, and performance of  
7 Vendors.

8 **Q. DOES SUMMIT HAVE CRITERIA FOR GETTING MULTIPLE QUOTES**  
9 **FROM MULTIPLE VENDORS FOR MATERIALS?**

10 A. Yes. Summit’s Procurement Department strives to obtain at least three quotes for the  
11 desired Goods and will evaluate pricing, lead time, quality, and ESG performance  
12 criteria described above.

13 **Q. PLEASE OUTLINE ANY CHANGES MADE OR TO BE MADE IN THE**  
14 **FUTURE TO SUO’S DIMP OR TIMP.**

15 A. Based on current and pending PHMSA guidance, the Company foresees a number of  
16 potential future integrity management projects. As the transition continues, the existing  
17 DIMP will evaluate the same materials addressed by the CERC DIMP. Two changes  
18 that are currently anticipated are the transition to a Probabilistic Risk Model for  
19 Oklahoma assets and legacy cross-bore inspections.

20 **Q. CAN YOU EXPLAIN THE DIFFERENCE BETWEEN A PROBABILISTIC**  
21 **RISK MODEL AND CERC’S DIMP MODEL?**



1 A. As recommended by PHMSA in the “Pipeline Risk Modeling Overview of Methods and  
2 Tools for Improved Implementation” released in February of 2020,<sup>5</sup> SUO is currently  
3 moving away from the more common Relative Assessment/Index model utilized  
4 historically to implement the industry best practice Probabilistic methodology. The new  
5 risk model will have the capability to model several scenarios and solutions, allowing  
6 SUO to make the best decision with project dollars to improve safety and system  
7 reliability long term.

8 **Q. MOVING ON TO LEGACY CROSS-BORE INSPECTIONS, WHAT IS A**  
9 **CROSS-BORE?**

10 A. Cross-bores are defined as an intersection of an existing underground utility or  
11 underground structure that compromises the integrity of either utility or underground  
12 structure. For example, a cross-bore occurs when a new natural gas line is installed using  
13 a trenchless method and intersects an existing underground utility, such as a sewer line.  
14 This example may pose no problem initially and can go undetected for months or years.  
15 However, if the sewer line becomes blocked and mechanical equipment, such as a  
16 rotating auger, is used to clear it, the intersecting gas line can be damaged, resulting in  
17 a gas leak. The leaking gas can migrate into buildings via the sewer line, resulting in a  
18 potentially dangerous situation.

19 Issues with cross-boring were identified as early as 1972; thus, this is not a new  
20 problem. The occurrence of cross-bores has become more prevalent as the installation  
21 of gas distribution facilities using trenchless technology becomes more popular.

---

<sup>5</sup> [Pipeline-Risk-Modeling-Technical-Information-Document-02-01-2020-Final\\_0.pdf \(dot.gov\)](#).

1           However, there is limited data on the number of cross-bores found per mile of sanitary  
2           sewer inspected. Typically sanitary sewer laterals belong to the property owner and are  
3           not marked by local municipalities in response to locate requests. Sewer laterals are  
4           often not identified on maps due to a lack of requirements and/or technology available  
5           at the time of their installation, and they are not locatable using conventional methods  
6           since they are commonly non-metallic pipe.<sup>6</sup>

7           **Q.    HOW DOES SUMMIT OKLAHOMA PLAN TO PROACTIVELY ADDRESS**  
8           **CROSS-BORES?**

9           A.    Proactive Legacy Cross-Bore Inspection Programs have been identified as a leading  
10           practice in the industry. Tools the company is currently evaluating utilize both internal  
11           and external data sets to identify areas with a higher likelihood of cross-bore and then  
12           trains the model using inspection results to further refine predictive capabilities. A  
13           proactive legacy cross-bore inspection program is under development pending the  
14           results of this model. The company will utilize existing data and provide new  
15           information to the predictive model to continue to improve its effectiveness over time.

16           **Q.    HAS SUO ANALYZED WHETHER SUO IS ABLE TO SLOW THE**  
17           **TIMETABLE FOR CERTAIN IMPROVEMENT PROJECTS WITHOUT**  
18           **AFFECTING THE SAFETY AND RELIABILITY OF SERVICE TO**  
19           **CUSTOMERS?**

20           A.    Yes. As mentioned above, the Company will continue on the path of using data-driven  
21           decisions to steer its integrity management programs. The Company’s management of  
22           pipeline integrity prior to the implementation of 49 C.F.R. 192 subparts (O) and (P) was

---

<sup>6</sup> Gas Distribution Integrity Management Program: Resources | PHMSA (dot.gov).

1 consistent with applicable regulations and was based on sound engineering practices and  
2 standards. For many years, the Company has been replacing higher-risk facilities. The  
3 integrity management programs discussed in my testimony represent an acceleration of  
4 pipeline integrity expenditures in order to comply with the new regulations based on the  
5 Company’s knowledge and experience from designing, constructing, operating, and  
6 maintaining its system.

7 **Q. HAS THE COMPANY INCREASED REPLACEMENT ACTIVITY IN RECENT**  
8 **YEARS?**

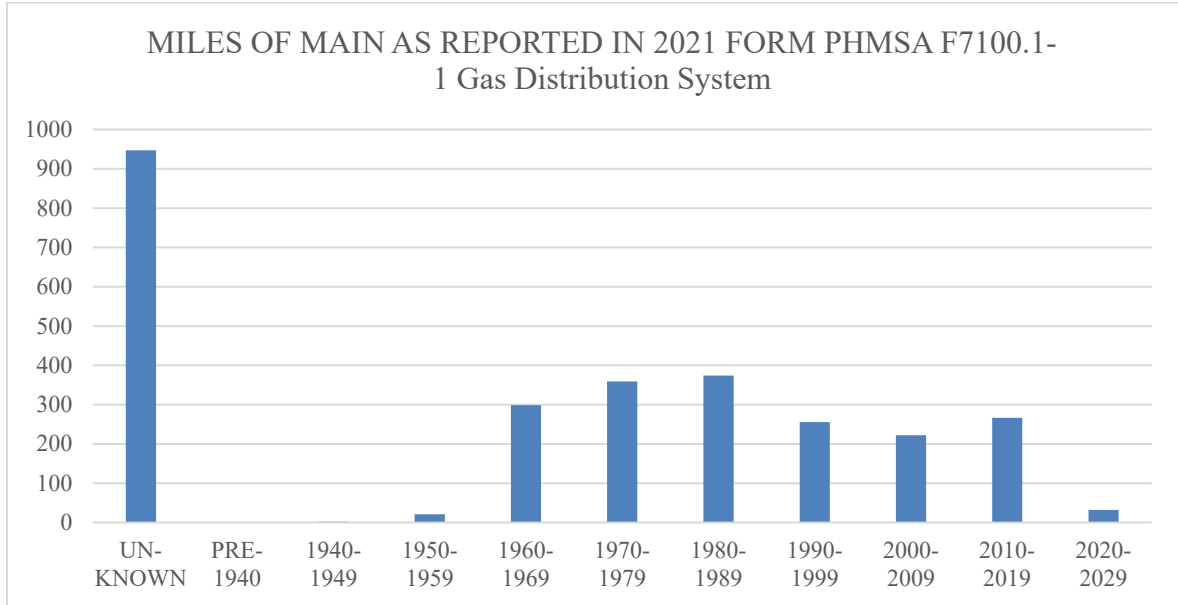
9 A. Yes. The largest contributing factors for increased replacements are as follows:

10 1) The Company has a significant amount of facilities installed in the 1960s and  
11 prior that have surpassed 50 years of age in the current decade and are reaching  
12 the end of their useful lives; and

13 2) Continued analysis of assets through the Integrity Management Plans  
14 discussed previously, paired with the aging infrastructure discussed above,  
15 allows the Company to identify and target replacement areas more effectively.

16 As shown in Table 4 below, for gas pipes with known installation dates, the majority  
17 were installed between 1960-1990. This data is also provided in “Form PHMSA  
18 F7100.1-1 Gas Distribution System” and demonstrates that the Company must continue  
19 to replace its aging facilities.

**Table 4 – Miles of Main**



1 Facilities installed in the 1960s are reaching 50 years of age in the current decade and  
2 are reaching the end of their useful lives. As discussed below, this will continue for the  
3 foreseeable future.

4 **Q. HOW DOES THE COMPANY ADDRESS THE “UNKNOWN” VINTAGE PIPE**  
5 **IN ITS SYSTEM?**

6 A. In the current risk model, an increased weighting is given if the pipe is unknown, which  
7 increases the likelihood that an area of unknown pipe may be included in replacement  
8 recommendations. The Company is currently vetting processes that evaluate these  
9 mains based on legacy industry practices and known data relative the surrounding  
10 systems.

11 **Q. HOW LONG WILL THE COMPANY’S MAIN REPLACEMENT ACTIVITY**  
12 **CONTINUE?**

13 A. The Company will continue to use system behavior analysis and a portfolio of risk  
14 evaluation tools to address the risks associated with assets targeted for replacement.

1 While there is no fixed period for this activity, when these targeted assets are no longer  
2 in the system, the Company can begin to scale down replacement activities while  
3 continuing to monitor for other areas of risk to the system. It is important to note that,  
4 similar to the risk mitigation measures currently being taken on low-pressure systems  
5 as discussed below, ongoing analysis of all active facilities may identify other/new risks  
6 that may lead to other replacement or mitigation activities.

7 **V. CONCLUSION**

8 **Q. PLEASE SUMMARIZE YOUR DIRECT TESTIMONY.**

9 A. Summit Oklahoma's System Improvement/Integrity Management programs and  
10 projects are reasonable and necessary to provide safe and reliable service to its  
11 customers. The Company replaces these aging assets at a rate necessary to improve  
12 system safety and reliability. Additionally, the costs incurred by the Company to address  
13 its low-pressure systems contribute to the safety and reliability of the system and, as  
14 such, are also necessary.

15 Pipeline safety regulations require the Company to develop and implement an  
16 integrity management program for its transmission and distribution system. The  
17 regulations require that the integrity management program include specific elements,  
18 that the Company assess threats to pipeline integrity and that the Company take action  
19 to remediate or mitigate such threats. The Company has developed such a plan,  
20 continues to conduct required assessments in a manner consistent with the regulations,  
21 and has undertaken specific projects to manage pipeline integrity. All of this has been  
22 performed under the oversight of, and in cooperation with, the Commission's Office of  
23 Pipeline Safety.

1           Costs related to public improvement projects are required by the Company due  
2 to existing agreements with the Oklahoma Department of Transportation and  
3 municipalities that allow the use of existing rights-of-way. These agreements are  
4 advantageous to the Company and protect citizens by maintaining specific corridors for  
5 utilities to safely operate. As ODOT and municipalities improve infrastructure, the  
6 Company is required to relocate facilities in conflict. Costs related to extensions for  
7 new customers are also reasonably incurred and allow the Company to serve new  
8 customers.

9           The costs associated with these programs and replacements are directly related  
10 to the safe and reliable operation of the natural gas system in compliance with state and  
11 federal law. A modern system helps with customer satisfaction through safety and  
12 reliability.

13           Related to asset sale commitments, Summit has procurement processes and  
14 safeguards in place that assure projects are completed at the lowest reasonable cost while  
15 ensuring system integrity. Like CERC, Summit has provisions governing the selection  
16 of construction vendors to ensure the integrity of the system is maintained and  
17 consideration of items other than price. Summit also ensures that the costs of purchased  
18 materials are prudent.

19           Concerning changes in the future to SUO's DIMP and TIMP, I discussed the  
20 transition to a Probabilistic Risk Model and the implementation of a legacy cross-bore  
21 inspection program.

22           Finally, I discussed whether SUO can slow the timetable for certain  
23 improvement projects without affecting the safety and reliability of service to customers.

1 I discuss the Company's approach, which is to continue to use system behavior analysis  
2 and a portfolio of risk evaluation tools to address the risks associated with assets targeted  
3 for replacement on the Company's aging distribution system.


**CERTIFICATE OF SERVICE**

I hereby certify that on the 15th day of March, 2022, a full, true, and correct copy of the above and foregoing instrument was served on the following persons by **ELECTRONIC MAIL** and by **UNITED STATES CERTIFIED MAIL**, postage prepaid to:

Brandy L. Wreath  
Director of the Public Utility Division  
OKLAHOMA CORPORATION COMMISSION  
Jim Thorpe Building  
2101 North Lincoln Boulevard  
Oklahoma City, Oklahoma 73105  
[PUDEnergy@occ.ok.gov](mailto:PUDEnergy@occ.ok.gov)

Michael Velez  
Deputy General Counsel  
OKLAHOMA CORPORATION COMMISSION  
Jim Thorpe Building  
2101 North Lincoln Boulevard  
Oklahoma City, Oklahoma 73105  
[Michael.Velez@occ.ok.gov](mailto:Michael.Velez@occ.ok.gov)

Jared B. Haines  
OFFICE OF THE OKLAHOMA ATTORNEY GENERAL  
313 NE 21<sup>st</sup> Street  
Oklahoma City, OK 73105-4894  
[Jared.Haines@oag.ok.gov](mailto:Jared.Haines@oag.ok.gov)

  
Curtis M. Long