

**BEFORE THE CORPORATION COMMISSION OF THE STATE OF OKLAHOMA**

APPLICATION OF THE EMPIRE DISTRICT )  
ELECTRIC COMPANY, A KANSAS )  
CORPORATION, FOR AN ADJUSTMENT IN ITS )  
RATES AND CHARGES FOR ELECTRIC SERVICE )  
IN THE STATE OF OKLAHOMA )

CAUSE NO. PUD 202100163

**FILED**  
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CORPORATION COMMISSION  
OF OKLAHOMA

**Direct Testimony**

**of**

**Charlotte T. Emery**

**Submitted on behalf of**

**The Empire District Electric Company**

**February 28, 2022**



TABLE OF CONTENTS  
FOR THE DIRECT TESTIMONY OF CHARLOTTE T. EMERY  
THE EMPIRE DISTRICT ELECTRIC COMPANY  
BEFORE THE CORPORATION COMMISSION OF THE STATE OF OKLAHOMA  
CAUSE NO. PUD 202100163

SUBJECT	PAGE
I. INTRODUCTION .....	1
II. OVERVIEW OF GENERAL RATE CHANGE .....	4
III. REVENUE REQUIREMENT .....	6
IV. WIND PROJECTS.....	11
V. ASBURY RETIREMENT .....	17
VI. AMI.....	22
VII. RATE BASE.....	25
VIII. OPERATING INCOME .....	34
IX. TCR TARIFF .....	52
X. CONCLUSION.....	53

## LIST OF EXHIBITS IN SUPPORT OF DIRECT TESTIMONY

1.	CTE-1 Case References
2.	CTE-2 Application Package Index
3.	CTE-3 Supplemental Package Index
4.	CTE-4 TCR Tariff

DIRECT TESTIMONY OF CHARLOTTE T. EMERY  
THE EMPIRE DISTRICT ELECTRIC COMPANY  
BEFORE THE CORPORATION COMMISSION OF THE STATE OF OKLAHOMA  
CAUSE NO. PUD 202100163

1 **I. INTRODUCTION**

2 **Q. Please state your name and business address.**

3 A. My name is Charlotte T. Emery. My business address is 602 South Joplin Avenue,  
4 Joplin, MO, 64802.

5 **Q. By whom are you employed and in what capacity?**

6 A. I am employed by Liberty Utilities Service Corp. as a Director of Rates and Regulatory  
7 Affairs for the Liberty Central Region, which includes The Empire District Electric  
8 Company (“Liberty-Empire” or “Company”).

9 **Q. On whose behalf are you testifying in this proceeding?**

10 A. I am testifying on behalf of Liberty-Empire.

11 **Q. Please describe your educational and professional background.**

12 A. I graduated from College of the Ozarks, Point Lookout, Missouri, in 2000 with a  
13 Bachelor of Science degree with a major in Accounting. I have been a Certified Public  
14 Accountant ("CPA") in the State of Missouri since 2006. I was hired by Liberty-Empire  
15 in July 2016 as a Rates Analyst and promoted to my current position as Director Rates  
16 and Regulatory Affairs Department in 2021.

17 Prior to joining the Company, I worked for six years in the regulated insurance  
18 industry in Springfield, Missouri as a Director of Accounting. In addition, I have nine  
19 years of public accounting experience working for both a national and “Big Four”  
20 accounting firms. My primary roles at these organizations included serving as a  
21 supervisor for financial statement audits and a tax consultant.

1 **Q. Have you previously testified in a proceeding before the Oklahoma Corporation**  
2 **Commission (“Commission”) or before any other utility regulatory agency?**

3 A. Yes. I have testified on behalf of Liberty-Empire before this Commission, as well as,  
4 before the Missouri Public Service Commission, the Kansas Corporation Commission,  
5 and the Arkansas Public Service Commission. The case references are attached to this  
6 testimony as Direct Exhibit CTE-1.

7 **Q. What is the purpose of your Direct Testimony in this proceeding?**

8 A. My Direct Testimony serves many purposes. First, I provide and explain the basis for  
9 the Company’s overall revenue requirement and cost to serve its retail electric  
10 customers in Oklahoma. I sponsor the Minimum Filing Requirements (“MFRs”)  
11 submitted pursuant to Oklahoma Title 165, Chapter 70 of the Commission’s rules. I  
12 have included an index of the Application Package and Supplemental Package MFR  
13 requirements in Direct Exhibit CTE-2 and Direct Exhibit CTE-3, respectively, to serve  
14 as a guide to assist in its review for completeness.

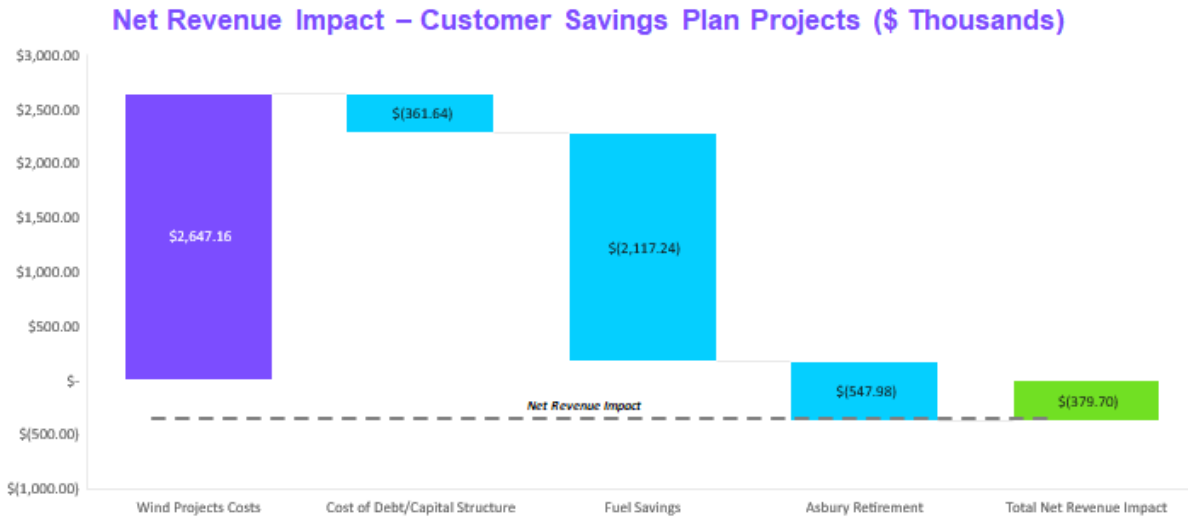
15 I also explain the basis and calculation of revenue requirements for the critical  
16 investments supporting the Company’s ongoing pivot towards a more customer centric,  
17 economic, and technologically advanced service model, namely:

- 18 • the commissioning of 600 MW of new wind generation (the “Wind Projects”);
- 19 • the retirement of the Asbury Coal Plant (“Asbury”); and
- 20 • the deployment of Advanced Metering Infrastructure (“AMI”).

21 When combined, these investments result in sustainable long-term savings for our  
22 customers over the next two decades. In the immediate timeframe, they also act to  
23 reduce the amount of the increase being sought in this application. For example, the  
24 net effect of the Company’s proposal regarding the Asbury plant and the requested

1 revenue requirement of the new Wind Projects results in a net revenue requirement  
 2 savings of \$379,698; see Figure CTE-1 below.

3 **Figure CTE-1**



4  
 5 In addition, I support several rate base and income statement pro-forma  
 6 adjustments. Finally, my testimony proposes modifications to the Tax Change Rider  
 7 (“TCR”) tariff language that was approved in the Company’s last case, which was  
 8 created to credit customers the regulatory liabilities established by Order No. 687311  
 9 in Cause No. PUD 201700471 and as described in the Company’s Direct and Rebuttal  
 10 Testimony in Cause No. PUD 201800133.

11 **Q. Are you sponsoring any exhibits with your testimony?**

12 **A.** Yes. I am sponsoring the following exhibits:

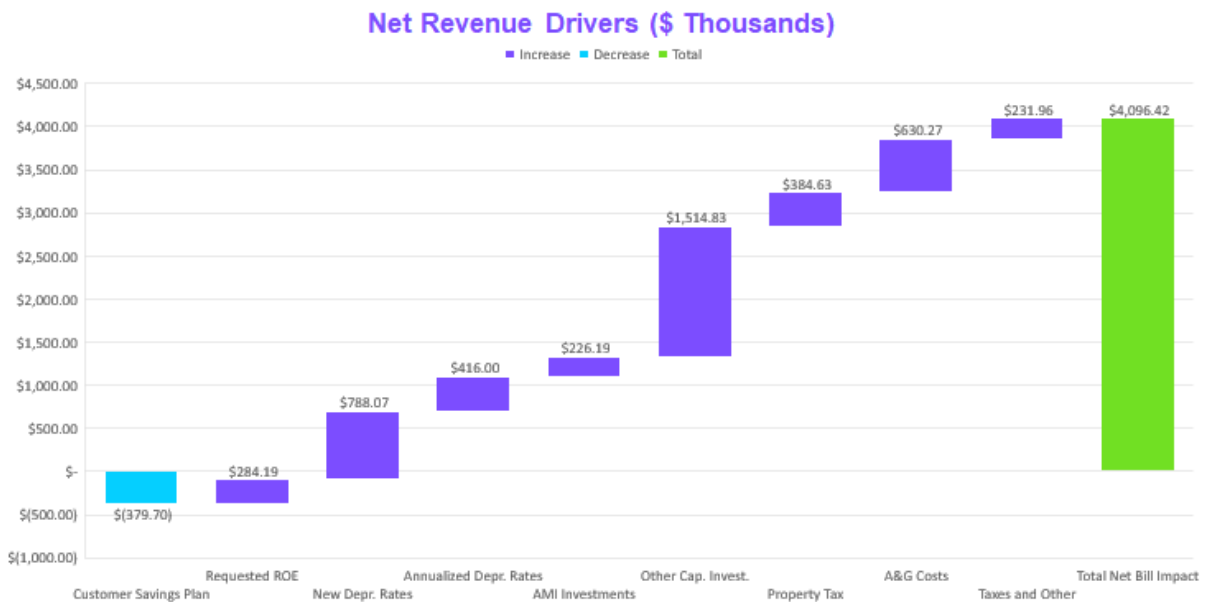
Exhibit	Description
Direct Exhibit CTE-1	Case References
Direct Exhibit CTE-2	Application Package Index
Direct Exhibit CTE-3	Supplemental Package Index
Direct Exhibit CTE-4	TCR Tariff

1 **II. OVERVIEW OF GENERAL RATE CHANGE**

2 **Q. Please summarize the base rate relief the Company is seeking in this proceeding.**

3 A. The Company is seeking to recover an annual base rate revenue deficiency of  
 4 \$6,213,660 , and when factoring in fuel savings associated with the Wind Projects of  
 5 \$2,117,240 the net revenue increase is \$4,096,420. This also includes the Company’s  
 6 proposed rebasing of revenues collected under the SPPTC Rider. The total revenue  
 7 requirement requested by the Company in this proceeding is \$18,069,266, based on a  
 8 jurisdictional rate base of \$81,393,683. Figure CTE-2 reflects the major drivers of the  
 9 Company’s proposed rate increase:

10 **Figure CTE-2**



11

12 **Q. Is the Company seeking any cost recovery associated with Winter Storm Uri in**  
 13 **this Cause?**

14 A. No. The Company will be requesting recovery of Winter Storm Uri costs in a separate  
 15 cause.

1 **Q. How did Liberty-Empire determine its annual revenue deficiency and its need for**  
2 **a general rate change?**

3 A. This request is based on a test year ending June 30, 2021. The Company has proposed  
4 adjustments for known and measurable changes to the test year and to normalize  
5 operating results. The MFR schedules (“Schedules”), as presented, contain all expense  
6 items except fuel and purchased power energy costs and Schedule 12 and 1A costs,  
7 which are not included in base rates, but recovered through separate riders not at issue  
8 in this proceeding. Figure CTE-3 below shows a calculation of the annual revenue  
9 deficiency.

10 **Figure CTE-3**

Line No.	Revenue Requirement Component	Reference Schedule	Dollar Amount
1	Total Rate Base	MFR Schedule B-1	\$ 81,393,683
2	Required Rate of Return	MFR Schedule B-1	7.06%
3	Required Net Operating Income	Line 1 x Line 2	5,742,903
4	Operating Income Deficiency	MFR Schedule B-1	4,712,439
5	Gross Revenue Conversion Factor	MFR Schedule B-1	1.3186
6	Total Revenue Deficiency	Line 4 x Line 5	6,213,660
7	Fuel Cost Savings		2,117,240
8	Net Revenue Deficiency	Line 6 - Line 7	\$ 4,096,420

11

12 **Q. Please state the general relief sought from the Commission through this**  
13 **application.**

14 A. Liberty-Empire is requesting a general rate change (as defined in OAC 165:70-1-2)  
15 pursuant to the Chapter 70 MFR requirements. The accounting exhibits, schedules,  
16 testimony and evidence that support the general rate change are included in the  
17 Application package filed in this Cause. The Company’s schedules and workpapers are



1 based on the financial results of the test year ending June 30, 2021. The Application  
2 contains pro forma adjustments to rate base (see Section B of the Application Package)  
3 and pro forma adjustments to operating income (see Section H of the Application  
4 Package). The pro forma adjustments reflect reasonably known and measurable  
5 changes that occur during and after the test year.

6 **Q. How were the MFR Schedules and workpapers prepared?**

7 A. The MFR schedules and workpapers were prepared in accordance with the books and  
8 records of the Company that are maintained in compliance with the Federal Energy  
9 Regulatory Commission (“FERC”) Uniform System of Accounts. The Company also  
10 followed the Commission’s rules with regard to the preparation of the MFRs and the  
11 Application package. Furthermore, the Company prepared a supplemental package  
12 described in OAC 165:70-5-20.

13 **III. REVENUE REQUIREMENT**

14 **Q. What is meant by the term “revenue requirement”?**

15 A. A utility’s “revenue requirement” is the sum of its Operation and Maintenance  
16 (“O&M”) expenses, depreciation expense, income and other taxes, and a fair return on  
17 the utility’s rate base. The revenue requirement is often determined based on a  
18 historical test year with pro forma adjustments reflecting reasonably known and  
19 measurable changes to revenues, expenses and rate base items. When the revenue  
20 requirement exceeds the utility’s normalized test year revenues, a revenue deficiency  
21 exists, which is the case here, and a rate increase is required. The calculation presented  
22 in this case is made specific to the Company’s Oklahoma retail jurisdiction.

23 **Q. What are the general categories of pro forma adjustments proposed by the**  
24 **Company?**

1 A. *Pro forma* adjustments generally fall into one of the following categories:

2 1) Normalization Adjustments - made to rate base and expenses to offset unusual levels  
3 of operations recorded during the test year. An example of such an adjustment would  
4 be the use of a 13-month average for materials and supplies to address the variable  
5 nature of the expense.

6 2) Annualization Adjustments - made to recognize a cost which occurred during the  
7 test year that will be ongoing and must be captured on a prospective basis. An example  
8 of such an adjustment would be the adjustment to payroll to account for salary increases  
9 during the *pro forma* period. This annualization is necessary to adjust payroll costs to  
10 a level reflecting the *pro forma* salary for the entire year.

11 3) Out of Period Adjustments - which consider known and measurable changes that  
12 occur outside the end of the test year. An example of such an adjustment would be  
13 increases in Plant in Service based on Construction Work that is expected to be  
14 complete, used and useful by the end of the *pro forma* Update period.

15 4) Costs that are not necessary to provide electric service - An example of such an  
16 adjustment would be to remove common plant utilized by Liberty-Empire's gas or  
17 water utility affiliates.

18 5) Costs recovered elsewhere - made to adjust the test year to reflect any cost recovery  
19 that occurs outside of base rates. An example of such an adjustment would be to remove  
20 franchise fees. This adjustment is necessary to ensure that customers are appropriately  
21 charged for these costs recovered or passed through a separate mechanism or tariff  
22 condition.

23 **Q. What test year is the Company proposing in this case?**

1 A. The Company is proposing a historical test year based on twelve months ended June  
2 30, 2021.

3 **Q. Did Liberty-Empire update its test year for changes occurring six months after its**  
4 **test year?**

5 A. Yes. Liberty-Empire made known and measurable adjustments for changes occurring  
6 through December 31, 2021. The impact of the update process has been included in  
7 the Company's revenue requirement presented in this Application.

8 **Q. What is Liberty-Empire's calculated overall rate of return?**

9 A. Liberty-Empire's calculated overall rate of return at current rates is 1.27 percent. This  
10 cost of capital earned under the current rates is calculated by dividing the adjusted test  
11 year operating income by the adjusted test year rate base. Liberty-Empire's current  
12 authorized cost of capital is 7.27%<sup>1</sup>, thus reflecting that the Company is significantly  
13 underearning.

14 **Q. Please summarize the base rate relief the Company is seeking in this proceeding.**

15 A. As stated above, the Company is seeking to recover an annual base rate revenue  
16 deficiency of approximately \$6,213,660 based on a rate base of approximately  
17 \$81,393,683.

18 **Q. What is the revenue requirement model?**

19 A. A revenue requirement model is the analysis that calculates the various components of  
20 the revenue requirement which was mentioned previously in my testimony and  
21 provides a determination if a utility is earning its authorized rate of return.

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<sup>1</sup> Per Joint Stipulation and Settlement Agreement Section B, Cost of Capital for Allowance of Funds Used During Construction or other recovery mechanisms that include a full return component.

1 **Q. Please describe the MFR Schedules supplied in the Company's Application**  
2 **package that reflect the calculation of the rate relief being requested in this**  
3 **Cause.**

4 A. Schedule B-1 - Revenue Requirement, presents the Company's proposed revenue  
5 requirement and the overall revenue requirement calculation. Schedule B-2 - Rate  
6 Base, reflects the Company's test year rate base, including pro-forma adjustments and  
7 the resulting pro forma rate base. Rate base is the value of property on which a public  
8 utility is permitted to earn a specified rate of return. Schedule H-1 - Income Statement,  
9 provides the test year statement of operating income with pro forma adjustments and  
10 the resulting pro forma operating income. Schedule B-3 - Rate Base Adjustments, and  
11 Schedule H-2 - Income Statement Adjustment, provides the known and measurable  
12 adjustments to rate base and operating income that the Company reasonably expects  
13 through the update period. Schedule J-2 - Pro Forma Income Taxes, calculates income  
14 taxes based on state and federal effective tax rates. Schedule J-2.1 - Interest  
15 Synchronization, calculates the synchronized interest expense based on the Company's  
16 rate base and weighted cost of debt. The Interest Synchronization calculation is  
17 necessary to properly calculate the amount of income taxes to be recovered through  
18 rates as the Company receives a tax deduction for interest expense which reduces the  
19 Company's taxable income. Schedule F-1 - Components of Capital, presents the overall  
20 cost of capital used in the calculation of the revenue requirement, which will be  
21 addressed in detail by Company witness Daniel S. Dane (the reasonableness of Liberty-  
22 Empire's capital structure and Liberty-Empire's cost of equity).

23 **Q. Does Liberty-Empire allocate its costs to operate across the four states in which it**  
24 **operates as well as its FERC jurisdictional operations?**

1 A. Yes. Because Liberty-Empire’s financial information is reported on a total Company  
2 basis for many rate making components (i.e., rate base, production expenses,  
3 transmission expenses, customer expenses), it is necessary to determine a method to  
4 allocate costs between the various jurisdictions in which Liberty-Empire  
5 operates. Liberty-Empire operates in four retail jurisdictions (Missouri, Arkansas,  
6 Kansas and Oklahoma), and the Company also has two FERC formula rates which are  
7 used for transmission and wholesale generation customers.

8 **Q. Please describe the allocations used to populate the Oklahoma jurisdictional**  
9 **balances in the Company’s revenue requirement.**

10 A. The basis of the Oklahoma jurisdictional allocations used by the Company to populate  
11 its Oklahoma balances is determined either directly or indirectly by the allocation of  
12 the Company’s demand (12-month average coincidental peak) and energy consumption  
13 (12-month ending KWH sales) at the test year end among each of its five jurisdictions  
14 (four state retail and FERC). In addition, the Company also direct assigns accounts as  
15 appropriate. When assigning allocations to its costs, the Company looks at each  
16 individual general ledger account to determine the appropriate method of allocation.  
17 This helps ensure that accounts that may be jurisdictional specific are either allocated  
18 100% to Oklahoma or if it is unrelated to Oklahoma then Oklahoma customers are  
19 assigned none of those costs. See WP K-2 & K-3 supplied in the Company’s  
20 Supplemental Package to see a detailed listing of the basis for the allocations for each  
21 category of costs, as well as, if there are direct assignments within those types of costs.

22 WP K-2 & K-3 reflects that the jurisdictional demand drives the allocation of  
23 the production and transmission plant; the distribution plant is direct assigned as it is  
24 plant specific to that respective jurisdiction; and the intangible and general plant is

1 allocated based off the allocation of total production, transmission, and distribution  
2 plant combined. Many of the other cost categories are then allocated based off the  
3 allocation of electric plant (by the demand allocation factor indirectly). Variable  
4 expenses, such as fuel inventory and other production expenses, are allocated based on  
5 each jurisdiction's 12-month ending energy consumption at the test year. The  
6 Company also uses its distribution of labor and 12-month average customer count to  
7 allocate the general ledger accounts within the A&G and Customer  
8 Accounts/Assistance categories, respectively. There are also accounts that may be retail  
9 specific or wholesale specific, whereas for example, the Company will create an  
10 allocation of its 12-month average coincidental peak based solely on its retail demand.  
11 By assigning an allocation basis for each specific general ledger account, this helps to  
12 ensure that the Company is including the appropriate amount of costs in its revenue  
13 requirement for its Oklahoma customers and prevents subsidization of costs among its  
14 five jurisdictions.

15 **IV. WIND PROJECTS**

16 **Q. Please briefly summarize the background of the wind projects in question.**

17 A. During the first half of 2021, Liberty-Empire acquired interest in three wind generation  
18 projects through a holding company. These transactions were previously presented in  
19 PUD 201700471 (the "Customer Savings Plan case"). My colleagues Kevin Melnyk,  
20 Aaron Doll, Drew Landoll and Shaen T. Rooney will provide the details concerning  
21 the construction, acquisition, financing, operation, and market revenue generation for  
22 these projects in their respective direct testimony.

23 **Q. What relief is the Company seeking in regard to its investment in the Wind**  
24 **Projects and the costs incurred to acquire and operate them?**

1 A. The Company is requesting that the Commission authorize Liberty-Empire to treat its  
2 capital investment, to acquire the wind projects, as a rate base investment and allow  
3 Liberty-Empire to recover the operating expenses associated with the Wind Projects in  
4 the same manner that it recovers the operating expense of its generation assets today.

5 **Q. Why is this proposed ratemaking treatment reasonable?**

6 A. The Wind Projects will be jointly owned by Liberty-Empire and the tax equity partner  
7 which is similar to Liberty-Empire's joint ownership of its Iatan and Plum Point  
8 generation. In those cases, Liberty-Empire's costs to acquire the generating units have  
9 been included in Liberty-Empire's rate base, and the associated operating costs were  
10 passed through to customers. In the case of the Wind Projects, Liberty-Empire's  
11 customers will recognize savings from the acquisition of the Wind Projects. Therefore,  
12 it is also appropriate for customers to pay the costs associated with them.

13 **Q. Has this type of ratemaking treatment been approved by other regulatory**  
14 **Commissions?**

15 A. Yes. The Missouri Public Service Commission issued an Order in Case Number EO-  
16 2018-0092 and EA-2019-0010 allowing "look-through" accounting which authorized  
17 Liberty-Empire to record its capital investment and operating costs to acquire the Wind  
18 Projects as utility plant in service and the recovery of applicable Wind Project operating  
19 costs. I would further note that no stakeholders in case number ER-2021-0312 (the rate  
20 case filed in Missouri seeking recovery of the Wind Projects) objected to the utilization  
21 of the "look-through" ratemaking approach.

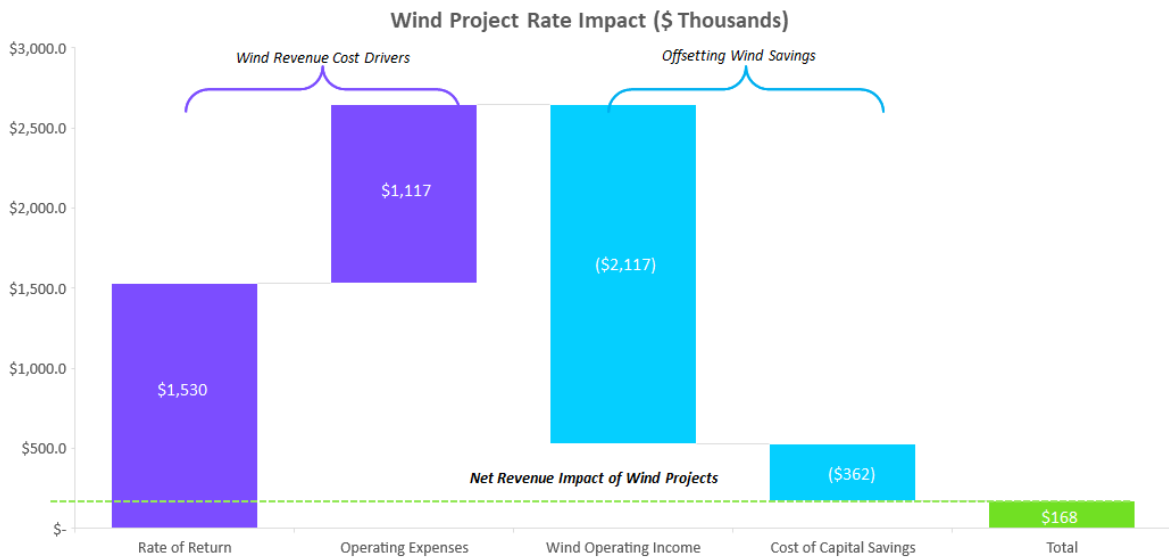
22 **Q. Has the Company included the costs of the Wind Projects in its cost of service in**  
23 **this case? If so, please explain how.**

24 A. Yes. The Company reflected its Wind Project investments as plant in service and

1 seeks to recover the associated Cost of Capital and the Operation and Maintenance  
 2 (“O&M”) Expenses associated with the projects. Importantly, the Wind revenue  
 3 requirement is reduced approximately 80% by the wind net operating income. Figure  
 4 CTE-4 illustrates this concept using a waterfall diagram, while I address each  
 5 component in detail below.

6 It is also important to note that there are several other cost and/or revenue  
 7 drivers associated with the Wind Projects, which the Company will seek to record (or  
 8 credit to) customers directly through the Fuel Adjustment Rider (“FA”). I discuss these  
 9 additional items below as well.

10 **Figure CTE-4**



11

12 **Q. What cost drivers make up the Rate Base of the Wind Projects?**

13 A. The rate base amount upon which the Cost of Debt and Return on Equity are calculated  
 14 reflects the net book value of the physical plant supporting wind generation. The  
 15 physical plant is made up of wind turbine assets and other civil and electrical  
 16 infrastructure required to safely generate, collect and transmit the electricity towards



1 the load centers where it is consumed. Please refer to the Direct Testimony of the  
2 Company Witness Shaen T. Rooney for a more detailed description of these assets.

3 **Q. How is the Accumulated Deferred Income Taxes (ADIT) component of the Rate**  
4 **Base calculated?**

5 A. For Liberty-Empire's ownership share it is calculated in the same manner as it is for all  
6 other regulated plant.

7 **Q. What makes up the Operating Costs component of the Wind revenue**  
8 **requirement?**

9 A. The majority of these recurring expenses relate to the costs that the Company and its  
10 service providers incur in servicing the wind projects themselves – including the day-  
11 to-day site, system and market operations, asset management analytics and physical  
12 asset and site upkeep work, insurance expenditures, lease payments to the easement  
13 landowners, ongoing environmental mitigation and others. The scope and nature of  
14 these services and the associated payment terms and conditions are prescribed in a  
15 series of agreements that my colleagues Aaron J. Doll, Kevin Melynk and Shaen T.  
16 Rooney discuss in their testimony.

17 **Q. Do the local property taxes include those for the wind farm located in Kansas?**

18 A. No. There are no property taxes assessed to the Neosho Ridge Wind Project for the ten  
19 years immediately following the taxable year in which construction or installation of  
20 the Kansas Wind farm is completed. This is a result of Kansas Statute Annotated §79-  
21 201, which exempts an applicant from paying property tax. However, the Company  
22 entered an agreement to pay \$1,000,000 per year in lieu of property tax to Neosho  
23 County.

1 **Q. How did the Company calculate the Depreciation Rate for the calculation of the**  
2 **net Rate Base Wind Projects?**

3 A. For wind production assets, we propose to use a depreciation rate of 3.33% and for wind  
4 transmission assets, we propose utilizing the transmission depreciation rates that are being  
5 recommended by the new Depreciation Study supported by Company Witness Dane Watson.  
6 As Mr. Watson explains in his Direct Testimony, there is not enough information about the  
7 Wind Projects at this time to have included them in his depreciation study. The proposed rate  
8 assumes the recovery of the Wind Projects over a thirty-year period of the projects' easement  
9 leases. At this point, the depreciation rate does not incorporate the dismantlement costs, asset  
10 removal or salvage value, all of which can be explored at the time when a future wind asset  
11 depreciation study is completed.

12 **Q. Please describe the proposed Wind Project-related costs and revenue items that will be**  
13 **included in the FA rather than base rates.**

14 A. Liberty-Empire proposes that the impact of items such as the Wind Projects' market revenues,  
15 Production Tax Credits ("PTCs"), Renewable Energy Credits ("RECs"), Hedge Net  
16 Settlements, PAYGO contributions and other variable costs related to tax equity be included  
17 as eligible items of Liberty-Empire's FA charge which is adjusted on a monthly basis. The  
18 Direct Testimony of company witnesses Kevin Melnyk and Aaron J. Doll describe the nature  
19 of these items in more detail.

20 **Q. What is the impact on the Company's net annual revenue as a result of including the**  
21 **Wind Projects in the Company's base rates and FA?**

22 A. The net annual revenue impact for the Wind Projects included in the Company's request is  
23 projected to be \$529,924. This net revenue impact is approximately 80% lower than the sum  
24 of Wind Projects' annual Cost of Capital and Operating Costs due to the offsetting effect of  
25 electricity sales revenues using zero-dollar fuel that the Company is proposing to offset the rate  
26 impact for its customers. This tangible and sustainable value would not have been possible

1 without the Company’s decision to retire Asbury when it did and replenish its installed capacity  
2 with clean and sustainable wind generation financed in conjunction with tax equity partners.

3 While it effectively traces the same calculation as the Figure CTE-4 at the start  
4 of this section, Figure CTE-5 below provides a more detailed accounting breakdown  
5 of the net Wind Project revenue requirement calculation.

6 **Figure CTE 5**

Line No.	Description (a)	Reference (b)	Total Oklahoma Wind Project (d)
<b>Rate Base</b>			
1	Rate Base	Schedule B-2	\$ 17,572,665
2	Rate of Return Requested	Schedule E-1	7.06%
3	Return on Rate Base	Line 1 x Line 2	\$ 1,239,877
<b>Operating Expenses</b>			
4	Non-FAC Operating Expenses	Schedule F-1	1,116,931
5	Income Taxes		-
6	Operating Income (Loss) After Taxes	Line 4 - Line 5	1,116,931
<b>Cost of Capital</b>			
7	Rate Base	Line 1	17,572,665
8	Weighted Cost of Debt	Schedule E-1	1.78%
9	Interest Deduction	Line 7 x Line 8	312,301
10	Weighted Cost of Equity	Schedule E-1	5.28%
11	Equity Return	Line 7 x Line 10	927,576
12	GRCF	2021 Rev. Req. Model	1.3130
13	Total Equity Return	Line 11 x Line 12	1,217,932
<b>Project Revenue Requirement</b>			
14	Operating Expense	Schedule F-1	1,116,931
15	Total Equity Return	Line 13	1,217,932
16	Total Debt Return	Line 9	312,301
17	<b>Project Revenue Requirement</b>	Sum: Lines 14 - 16	<b>\$ 2,647,164</b>
<b>Reductions to Rates</b>			
18	EDE FAC Operating Income	Schedule F-1	\$ 2,117,240
19	<b>Net Impact to Rates</b>		<b>\$ 529,924</b>

7

8 **Q. Please describe the Wind Projects adjustments that you are sponsoring.**

9 A. The specific adjustments are as follows, and their nature is described above:

- 1 • WP C-2-1 for plant additions specific to the Wind Projects and the respective  
2 Accumulated Depreciation.
- 3 • WP B-3-5 includes the projected ADIT balance for the Wind Projects at the end  
4 of the update period in the case.
- 5 • WP H-2-8 includes the revenues received by Liberty-Empire for three affiliate  
6 contracts: Asset Management and Administrative Services Agreement  
7 (“AMA”); Energy Management Services Agreement (“EMSA”); and  
8 Operations and Maintenance Agreement (“OMA”) each between Liberty-  
9 Empire and each of the Wind Project companies.
- 10 • WP H-2-30 includes expenses for the three affiliate contracts mentioned above  
11 as well as lease expense, property tax, service and maintenance agreement  
12 costs, affiliate services agreement costs, insurance, and post-construction  
13 environmental costs for the Wind Projects. Please see the testimony of Shaen  
14 T. Rooney, Kevin Melynk and Aaron J. Doll for an explanation of the affiliate  
15 contracts.

16 V. **ASBURY RETIREMENT**

17 Q. **Please briefly describe Asbury and its retirement circumstances.**

18 A. Asbury was a coal-power plant constructed in 1970. As recently as 2014, the plant  
19 underwent significant emission control upgrades, to comply with environmental policy  
20 requirements. As it continued operating, its operating economics continued to erode as  
21 detailed in Aaron J. Doll’s Direct Testimony.

22 The Company analyzed retiring Asbury as part of its Generation Fleet Savings  
23 Analysis presented to the Oklahoma Commission in 2017 as well as in its 2019

1 Integrated Resource Plan (“IRP”). Most recently in the Company’s 2019 IRP, Liberty-  
2 Empire determined that retirement of Asbury in 2019 would yield the benefits of \$93  
3 million over 20 years for its customers when compared to its continued operation until  
4 its end of useful life.<sup>2</sup> Pursuant to this analysis, Asbury was retired on March 1, 2020.

5 **Q. Was the Company directed to track the costs related to the impact of retiring**  
6 **Asbury?**

7 A. Yes. As part of the Joint Stipulation and Settlement Agreement that was approved in  
8 Cause No. PUD 201800133, the Company agreed to establish a Regulatory  
9 Asset/Liability beginning on the date Asbury retired for the purpose of capturing the  
10 impact on the revenue requirement of retiring Asbury.

11 **Q. Did the Company comply with the Commission’s directions?**

12 A. Yes. The Company established the regulatory accounts to track the costs of the impact  
13 as of March 2020, the date Asbury retired.

14 **Q. What is the estimated balance of the Asbury Liability?**

15 A. The estimated balance of the items to be tracked through the regulatory account as of  
16 December 31, 2021, the update period in this case, resulted in a regulatory liability of  
17 \$1,300,101 as shown below in Figure CTE–6 below. The Company will update this  
18 account balance during the pendency of this case with actual information.

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<sup>2</sup> File No. EO-2019-0049, 2019 IRP, Volume 7, pg. 10.

1

Figure CTE-6

<b>ASBURY REGULATORY LIABILITY</b>		
1	Plant In Service	\$ (7,207,307)
2	Accumulated Depreciation	1,891,459
3	Prepayments	-
4	Materials and Supplies and Inventory	(272,682)
5	ADIT	(75,578)
6	Excess ADIT	72,834
7	Stub Period Tax Reform	201,617
8	<b>Total Net Rate Base</b>	<b>(5,389,657)</b>
9	Return On Asbury	(719,918)
10	Amortization Expense	(4,004)
11	Depreciation Expense	(239,428)
12	Non-Fuel/Non-Labor Operating & Maintenance Expenses	(183,306)
13	Property Taxes	(112,367)
14	Non-Labor Asbury Retirement/Decommissioning Costs	128,411
15	Income Taxes	(169,489)
16	<b>Total Asbury Regulatory Liability:</b>	<b>\$ (1,300,101)</b>

2

3 **Q. How did the Company reflect Asbury’s retirement in its Revenue Requirement?**

4 A. The Company reflected the adjusted regulatory asset and liability as of December 2021  
5 as components of rate base, and included the associated amortization of these  
6 regulatory accounts in its proposed revenue requirement. In addition, the Company  
7 removed the revenue previously reserved as a result of the regulatory liability for which  
8 the Company now seeks recovery. The adjustment amounts included in the revenue  
9 requirement are shown in Figure CTE-7 below and will be discussed in further detail  
10 later in my testimony.

11

12

13

14

Figure CTE-7

Description	SCH/WP	Adjustment Amount
<b>BALANCE SHEET</b>		
Remove Asbury ARO amounts & add the Oklahoma Portion of Asbury Abandoned Projects	WP B-3-3.4	(210,522)
To remove the Asbury Obsolete Inventory	WP B-3-3.5	(49,085)
Reclass Asbury portion of inventory into separate asset account	WP B-3-3.8	32,671
Reclass Asbury portion of inventory out of Total Inventory account	WP B-3-7	(32,671)
Asbury Regulatory Liability	WP B-3-4.4	463,384
Reclass Asbury portion of ADIT into regulatory liability	WP B-3-4.5	(1,099,374)
Reclass Asbury portion of ADIT out of ADIT account	WP B-3-6	1,099,374
Reclass Asbury portion of Excess ADIT into separate liability	WP B-3-4.6	(487,388)
Reclass Asbury portion of Excess ADIT out of Total Excess ADIT account	WP B-3-4.6	487,388
Reclass Asbury portion of Tax Reform Stub Period into separate liability	WP B-3-4.6	101,040
Reclass Asbury portion of Tax Reform Stub Period out of Total Stub Period account	WP B-3-4.6	(101,040)
<b>INCOME STATEMENT</b>		
To reverse the amount of test year revenues being offset for the Asbury Regulatory liability	WP H-2-5	782,675
Asbury Regulatory Rate Base Amortization (30-year amortization)	WP H-2-18	122,926
Asbury Regulatory Liability Amortization - less Asbury return amounts (2-year amortization)	WP H-2-18	(290,091)

**Q. Is the Company continuing to incur costs related to Asbury?**

A. Yes. The Company continues to incur expenses for taxes, insurance, and other costs to keep the property safe until it is dismantled. As indicated in the Direct Testimony of Liberty-Empire witness Drew Landoll, Liberty-Empire was able to re-purpose a portion of Asbury so it could be used in the operation of the Company’s Wind Projects and new solar generation.

**Q. Will the Company incur costs in the future related to the portion of Asbury that has been retired?**

A. Yes. The Company will incur costs for decommissioning and/or disposal of retired assets and will also incur costs related to environmental monitoring of the coal ash pond. Please see the Direct Testimony of Liberty-Empire witness Drew Landoll for further discussion on the Asbury plant decommissioning and environmental monitoring.

1 **Q. How is the Company proposing to recover the continuing and future costs**  
2 **associated with Asbury?**

3 A. The Company proposes the Commission authorize a deferral accounting treatment.  
4 The deferral accounting treatment that Liberty-Empire is requesting would track the  
5 continuing and future costs, including decommissioning, and any revenues from sale  
6 of scrap material through an Asbury Regulatory account until the facility has been fully  
7 decommissioned. By tracking these costs/revenues, it ensures customers pay no more  
8 or no less than the actual expenses/revenues incurred. Liberty-Empire will propose an  
9 amortization of these costs in a future rate case.

10 **Q. Are there other costs the Company proposes to track through the Asbury**  
11 **Regulatory Account?**

12 A. Yes. The Company proposes to track the return to customers of the excess ADIT and  
13 Tax Reform Stub Period costs through the Asbury Regulatory Account so that any  
14 excess refunds of these costs to customers may offset the continuing and future costs  
15 related to Asbury as described above.

16 **Q. What is the annual revenue requirement impact of the Company's Asbury**  
17 **proposal?**

18 A. The annual revenue requirement for the impact of Asbury included in the calculation  
19 of base rates in this cause is \$104,352. Figure CTE-8 compares the Company's proposal  
20 with the calculation of the Asbury revenue requirement that is currently being collected  
21 in base rates. As can be inferred from netting out the current and proposed Revenue  
22 Requirement calculations (columns (c) and (d) respectively), the Company's proposal  
23 results in annual revenue requirement savings of \$547,983 as compared to the costs  
24 included in PUD 201800133.



1

**Figure CTE-8**

Line No.	Description	Reference	Total Oklahoma	Total Oklahoma
			Asbury (Retired Plant) Base Rates PUD 201800133	Asbury (Retired Plant) Proposed PUD 202100163
	(a)	(b)	(c)	(d)
1	Net Retired Asbury Plant		\$ 5,288,102	\$ 5,140,816
2	Materials and Supplies and Inventory		280,573	32,671
3	ADIT		(1,023,796)	(1,099,374)
4	Excess ADIT		(560,222)	(487,388)
5	Stub Period Tax Reform		(100,578)	101,040
6	Asbury Regulatory Liability		-	(580,182)
7	Net Rate Base	(Line 1 thru Line 6)	3,884,080	3,107,583
8	Revenues Related to Retired Plant		-	-
9	Amortization Related to Retired Plant		303,639	(167,166)
10	Operating Income (Loss) Before Taxes	(Line 8 - Line 9)	(303,639)	167,166
11	Income Taxes		66,449	52,256
12	Operating Income (Loss) After Taxes	(Line 10 - Line 11)	(370,088)	114,910
13	Current Rate of Return	(Line 12 / Line 7)	-9.53%	3.70%
14	Rate of Return		7.27%	7.06%
15	Required Net Operating Income	(Line 7 x Line 14)	282,247	219,262
16	<b>Asbury Revenue Requirement:</b>	(Line 15 - Line 12)	652,335	104,352

2

3 **VI. AMI**

4 **Q. Please describe the AMI investment.**

5 A. As described in the Direct Testimony of Company witness Chad C. Hook, AMI is a  
6 comprehensive metering solution working in concert to create two-way  
7 communications between customer meters and the utility. AMI meters, sometimes  
8 referred to as “smart meters,” are digital meters with advanced features and capabilities  
9 beyond traditional electricity meters. The meters transmit information to field  
10 collectors, forming a mesh network, which is flexible in that the meters route data via  
11 nearby devices creating a mesh network of coverage. Within the network, each meter  
12 serves as a repeater to help transfer the data to the collectors, which then transmit the  
13 information to the AMI control center through a cellular network. Please see Mr.  
14 Hook’s Direct Testimony for a more detailed description of this project including the

1 progress of implementation; customer benefits of AMI; and operational efficiencies  
2 enabled by AMI.

3 **Q. Are the customers expected to experience savings associated with the AMI**  
4 **project?**

5 A. Yes. The new meters have two-way electronic communication. Meter reads as well as  
6 remote connects and disconnects may be achieved electronically, thereby eliminating  
7 expenses to manually read meters such as labor and labor related costs, vehicle expense,  
8 and related overheads.

9 **Q. Did the Company make an adjustment to its revenue requirement to reflect any**  
10 **operational benefits or efficiencies it anticipates to realize as a result of its AMI**  
11 **implementation?**

12 A. Yes. Based on anticipated operational savings, the Company included a pro forma  
13 adjustment to reflect a reduction in meter reading expenses. See adjustment H-2-34  
14 below.

15 **Q. Is the Company seeking recovery of retired meters within this case?**

16 A. Yes. See adjustment B-3-3.6 for AMI Stranded Meters costs.

17 **Q. Have other jurisdictions addressed recovery of retired meter costs due to AMI**  
18 **deployment?**

19 A. Yes. In Missouri, Kansas City Power and Light (“KCP&L”) received recovery by  
20 adjusting its meter reserve account for the stranded costs.<sup>3</sup> Oklahoma Gas and Electric  
21 (“OG&E”) in Oklahoma started its Smart Grid project in 2010 and received approval  
22 to recover its retired meter costs driven by its AMI program over a six-year period.<sup>4</sup>

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<sup>3</sup> ER-2014-0371 Order Approving Stipulation and Agreement Issued July 17, 2015.

<sup>4</sup> OG&E Cause No. PUD 201000029 Order No. 576595 p. 18.

1 **Q. How is the AMI investment reflected in the Company’s cost of service?**

2 A. The Company reflects the AMI investment in plant and included the operation and  
 3 maintenance (“O&M”) expense, depreciation, and taxes related to AMI in its cost of  
 4 service. Figure CTE-9 below shows the adjustment amounts included in the revenue  
 5 requirement for the AMI project.

6 **Figure CTE-9**

Description	SCH/WP	Adjustment Amount
<b>BALANCE SHEET</b>		
To include AMI Plant in Service	WP C-2-1	328,348
To include AMI Accumulated Depreciation	WP C-2-1	(7,999)
To reflect the regulatory asset for stranded meters	WP B-3-3	265,053
To remove stranded meter costs from Plant in Service and Accumulated Depreciation	WP D-2-3	(265,053)
<b>INCOME STATEMENT</b>		
To reflect an annual amount of revenues received from customers who have opted out of using the AMI meters.	WP H-2-6	1,260
To reflect an annual amount of amortization related to the stranded meters regulatory asset	WP H-2-18	17,670
To include outside service epenses needed for the AMI project based on pricing sheets from third-party vendors.	WP H-2-31	877,376
To reflect the savings related to the reduction of meter readers needed after deployment of the AMI meters.	WP H-2-34	(1,185,567)

7  
 8 **Q. What is the annual revenue requirement impact related to AMI?**

9 A. The annual revenue requirement for the AMI project included in the calculation of  
 10 base rates in this cause is \$226,186. The calculation of the AMI revenue requirement  
 11 is shown in Figure CTE-10 below.

1

**Figure CTE-10**

The Empire District Electric Company			
Test Year Ending June 30, 2021			
Cause No. PUD 202100163			
Schedule 1 - AMI Revenue Requirement Summary			
Line No.	Description (a)	Reference (b)	Total Oklahoma Pro Forma Balance (c)
1	Rate Base	Schedule 2	\$ 1,178,207
2	Revenues		1,260
3	Expenses		116,572
4	Operating Income (Loss) Before Taxes	(Line 2 - Line 3)	(115,312)
5	Effective Tax Rate	Schedule 4	24.16%
6	Income Taxes	(Line 4 x Line 5)	(27,859)
7	Operating Income (Loss) After Taxes	(Line 4 - Line 6)	(87,453)
8	Current Rate of Return	(Line 7 / Line 1)	-7.42%
9	Rate of Return Requested	Schedule 4	7.06%
10	Required Net Operating Income	(Line 1 x Line 9)	83,131
11	Income Deficiency	(Line 10 - Line 7)	170,584
12	Gross Revenue Conversion factor	Schedule 5	1.3186
13	Revenue Deficiency	(Line 11 x Line 12)	224,926
14	Revenue Deficiency %	(Line 13 / Line 2)	17851.25%
15	<b>Revenue Requirement</b>	<b>(Line 2 + Line 13)</b>	<b>\$ 226,186</b>

2

3 **VII. RATE BASE**

4 **Q. What is the Company's proposed rate base in this Cause?**

5 A. As shown in MFR Schedule B-2, Rate Base Summary, the Company's pro forma rate  
6 base is \$81,393,683. It is comprised of the test year rate base of \$77,309,509, with pro-  
7 forma adjustments totaling \$4,084,174.

8 **Q. Do any of the Company's proposed rate base adjustments relate to Plant?**

9 A. Yes. The Company proposes the following adjustments to test year plant:

- 1           •     C-2-1 for Plant Additions;
- 2           •     C-2-2 to remove Construction Work in Progress (“CWIP”);
- 3           •     C-2-3 to remove Plant Held for Future Use; and
- 4           •     C-2-4 for the removal of Common Plant.

5   **Q.    Please describe adjustment C-2-1 for Plant Additions.**

6   A.    C-2-1 increases plant in service and accumulated depreciation for projects reasonably  
7        expected to be placed in service and used and useful by December 31, 2021. This  
8        adjustment consists of three different categories of additions: Wind, AMI, and all other  
9        investments. The increase for Wind additions is \$154,939, for AMI additions is  
10       \$328,348, and for all other investments is \$6,198,584. In total, this results in an  
11       increase for Oklahoma jurisdictional plant in service of \$6,681,871. The accumulated  
12       depreciation is split in a similar way as the plant in service. The increase to  
13       accumulated depreciation for Wind is \$1,739, for AMI is \$7,999, and for all other  
14       investments is \$9,385. This results in an increase for total Oklahoma jurisdictional  
15       accumulated depreciation of \$19,123.

16   **Q.    Please describe adjustment C-2-2 to Remove CWIP.**

17   A.    The Company is not seeking rate base treatment of CWIP in this Cause; therefore, the  
18        \$3,671,896 balance of Oklahoma CWIP at the June 2021 test year end has been  
19        removed through this adjustment. All projections of plant that will be deemed “in  
20        service” between the test year end and the December 31, 2021 updated period is being  
21        captured in the plant additions adjustment, C-2-1.

22   **Q.    Please describe adjustment C-2-3 to Remove Plant Held for Future Use.**

1 A. In WP C-2-3, the Company removed all Plant Held for Future use which was allocated  
2 to the Oklahoma jurisdiction, totaling \$65,880, from rate base.

3 **Q. Please describe adjustment C-2-4 for Common Plant Removal.**

4 A. There are certain general plant assets recorded on Liberty-Empire's books that are  
5 shared between Liberty-Empire electric and other non-electric affiliated business  
6 entities; therefore, a portion must be removed from the cost of service to avoid  
7 subsidization by Oklahoma electric customers. In WP C-2-4, the Company calculated  
8 a "mass rate" to remove a percentage of common plant utilized by the other businesses,  
9 which includes certain buildings such as the Joplin Corporate Office, the Joplin Kodiak  
10 Operations Office, and the Ozark Call Center. The adjustment results in a decrease to  
11 Total Company and Oklahoma jurisdictional plant by \$7,133,744 and \$218,614,  
12 respectively, and reduces the associated accumulated depreciation reserve by  
13 \$4,056,234 Total Company and \$124,303 Oklahoma jurisdictional.

14 **Q. Do any of the Company's proposed adjustments relate to Accumulated  
15 Depreciation/Amortization?**

16 A. Yes. The Company proposes the following adjustments to test year accumulated  
17 depreciation/amortization:

- 18 • D-2-1 for additional Accumulated Depreciation;
- 19 • D-2-2 for additional Accumulated Amortization; and
- 20 • D-2-3 for Stranded Meters.

21 **Q. Please describe adjustment D-2-1 for Additional Accumulated Depreciation.**

22 A. Adjustment D-2-1 decreases the Company's rate base by \$1,351,144 for the Oklahoma  
23 jurisdiction to account for the additional accumulated depreciation related to the test

1 year level of assets (less the test year balance of common plant removed) expected to  
2 be incurred by the end of the update period ending December 31, 2021.

3 **Q. Please describe adjustment D-2-2 for Additional Accumulated Amortization.**

4 A. Adjustment D-2-2 decreases the Company's rate base by \$4,746,600 on a Total  
5 Company basis and \$145,360 on an Oklahoma jurisdictional basis to account for the  
6 additional accumulated amortization related to the test year level of assets expected to  
7 be incurred by the end of the update period ending December 31, 2021.

8 **Q. Please describe adjustment D-2-3 to update Accumulated Depreciation Related to**  
9 **the Replacement of Existing Meters.**

10 A. Adjustment D-2-3 properly reflects the balance of accumulated depreciation related to  
11 the stranded meters which is being requested as a regulatory asset within this case.  
12 Currently accumulated depreciation is understated; therefore, this adjustment is to  
13 increase accumulated depreciation by the amount of stranded meters within the  
14 regulatory asset. This adjustment increases accumulated depreciation by \$265,053.

15 **Q. Did the Company propose any other adjustments to rate base?**

16 A. Yes. The Company proposed the following additional adjustments to rate base:

- 17 • B-3-1 for Cash Working Capital;
- 18 • B-3-2 to adjust Prepayments, Materials and Supplies, Customer Deposits &  
19 Customer Advances to a 13-month Average;
- 20 • B-3-3 to adjust the Regulatory Assets;
- 21 • B-3-4 to adjust the Regulatory Liabilities;
- 22 • B-3-5 to adjust the Accumulated Deferred Income Taxes ("ADIT"); and
- 23 • B-3-6 to reclass the Asbury ADIT.

1 **Q. Please describe adjustment B-3-1 for Cash Working Capital.**

2 A. This adjustment decreases the Company's rate base by \$360,872 on an Oklahoma  
3 jurisdictional basis to account for the appropriate level of cash working capital. Please  
4 refer to Company witness Timothy S. Lyons' Direct Testimony for discussion on the  
5 approach to develop the lead-lag study.

6 **Q. Please describe adjustment B-3-2 for the 13-Month Average Adjustments.**

7 A. A thirteen-month average is used to help smooth fluctuations in costs and better  
8 represent a normal level of costs for inclusion in rate base when setting new rates. When  
9 applying this method, it results in an increase to materials and supplies of \$7,520,315  
10 on a Total Company basis and an increase of \$255,205, for the Oklahoma jurisdiction.  
11 Prepayments were decreased by \$435,120 for Total Company and decreased by  
12 \$13,327 for Oklahoma. A thirteen-month average results in an increase of customer  
13 deposits by \$288,936 for Total Company and an increase of \$14,450 for Oklahoma.  
14 Customer advances result in an increase of \$769,308 on a Total Company basis.  
15 Customer advances are direct assigned to each jurisdiction and within the thirteen  
16 months of the test year, Oklahoma had no fluctuation in the balance and therefore, had  
17 no adjustment on an Oklahoma jurisdictional basis.

18 **Q. Please describe adjustment B-3-3 to update the Regulatory Assets.**

19 A. B-3-3 was used to adjust the current authorized regulatory asset balances at the test  
20 year, to the balances expected at the end of the update period, December 2021. In  
21 addition, the Company is also proposing the same adjustment to any new regulatory  
22 assets being requested in this case. The total increase to regulatory assets is \$1,453,832  
23 at an Oklahoma jurisdictional level and that balance is comprised of the following  
24 regulatory asset adjustments:



- 1           • B-3-3.1 Rate Case Expense: This adjustment is to reflect the balance of the  
2           deferred asset for rate case expense, which consists of two components. The  
3           first component is costs anticipated for the current case and the second is to  
4           remove out amortization expense approved in Cause No. PUD 201800133<sup>5</sup>  
5           through the end of this preceding. This results in a pro forma ending balance of  
6           \$1,083,568 for Oklahoma Rate Case Expense.
- 7           • B-3-3.2 COVID-19 Regulatory Assets: Beginning March 15, 2020, with the  
8           issuance of the Governor’s Declaration of Emergency, in Cause No. PUD  
9           202000050 Order No. 711412, until September 1, 2020, the Company was  
10          authorized to record bad debt expenses as a regulatory asset. These expenses  
11          included bad debts associated with factoring of accounts receivable, costs  
12          associated with expanded payment plans, waived fees, and incremental  
13          expenses directly related to the suspension or delay in disconnection services  
14          (or reconnection of services). Therefore, this adjustment removes \$6,046 from  
15          the test year.
- 16          • B-3-3.3 Pension/OPEB/Prepaid Pension: Please see the Direct Testimony of  
17          Company witness James A. Fallert regarding the rate base adjustments made  
18          for Pension and OPEB.
- 19          • B-3-3.4 Asbury Stranded Plant: This adjustment removes the Asset Retirement  
20          Costs and associated Asset Retirement Obligations from the test year Asbury  
21          regulatory asset balance as these costs have not been fully paid out by the end  
22          of our respective update period in this case. The Company would propose when

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<sup>5</sup> Order No. 703403 Final Order Adopting Joint Stipulation and Settlement Agreement.

1           these costs are paid the amounts be reflected in the deferral account requested  
2           by the Company. In addition, the adjustment adjusts for Oklahoma’s portion  
3           of Asbury project costs which has been deemed abandoned since its retirement.  
4           With this adjustment, the resulting pro forma balance of the regulatory asset for  
5           Oklahoma’s portion of the Asbury stranded plant is \$5,140,816. This will result  
6           in an Oklahoma adjustment of \$(210,522).

7           • B-3-3.5 Asbury Obsolete Inventory: This adjustment removes the Oklahoma  
8           portion of test year Asbury obsolete inventory included in the cost of service.  
9           This balance is being included in the calculation of adjustment B-3-4.4 as an  
10          offset to the regulatory liability and including it in this account as well, would  
11          cause the cost of service to not be accurate. This adjustment reduces rate base  
12          by \$49,085.

13          • B-3-3.6 AMI Stranded Costs: This adjustment reflects the estimated balance for  
14          the stranded meters replaced by the new meters as a part of the AMI project.  
15          The Company is requesting a regulatory asset of \$265,053 to be included in rate  
16          base.

17          • B-3-3.7 Low Income Assistance Program (“LIAP”): This adjustment is to  
18          exclude the Low-Income Assistance Program from rate base. These costs will  
19          be included in a future Cost of Service once the four-year Program has been  
20          completed. The total to be removed from rate base is \$4,435.

21          • B-3-3.8 Asbury Inventory Reclass: This adjustment is to reclass from the  
22          Company’s materials and inventory general ledger account to the regulatory

1                   asset account established to capture the transactions associated with the Asbury  
2                   retired plant. The amount of the reclass adjustment is \$32,671.

3   **Q.    Please describe adjustment B-3-4 to update the Regulatory Liabilities.**

4   A.    B-3-4 was used to adjust the regulatory liability balances at the test year, to the balance  
5           at the end of the update period, December 2021. The total increase to regulatory  
6           liabilities is \$11,656 at an Oklahoma jurisdictional level and that balance is comprised  
7           of the following regulatory liability adjustments:

8                   • B-3-4.1 SWPA: In WP B-3-4.1, the Company made an adjustment for SWPA  
9                   that will decrease the liability for the six months of amortization expense, which  
10                  results in a pro forma adjustment of \$34,715. The pro-forma balance of the  
11                  liability is expected to be \$4,144.

12                  • B-3-4.2 Tax Reform Excess ADIT: This adjustment is to reflect the balance of  
13                  the Tax Reform Excess ADIT regulatory liability at the end of the update  
14                  period. This is performed by removing an additional six months of amortization  
15                  for the update period, as well as increasing the balance based on the  
16                  Commission Order from the last case associated with the Attorney General's  
17                  recommended use of an Oklahoma tax rate instead of a composite tax rate.  
18                  Lastly, incorporating in the difference of the appropriate ARAM amortization  
19                  amount. This results in a pro forma adjustment that reduces the liability in the  
20                  amount of \$331,016 and an Oklahoma pro forma ending balance of \$3,648,491.

21                  • B-3-4.3 Tax Reform Stub Period: This adjustment is to reflect the appropriate  
22                  balance of the Tax Reform Stub Period regulatory liability at the end of our  
23                  update period. This was accomplished by increasing the liability to agree with

1 the October 2021 actual balance per the general ledger which represents a  
2 reasonable anticipated balance for our Update Period. The Company's account  
3 balance at the end of our test year was \$506,097. The pro forma balance to our  
4 update period is \$756,365, resulting in an increase to the liability of \$250,269.

- 5 • B-3-4.4 Asbury Liability: Adjustment B-3-4.4 updates the test year Oklahoma  
6 Asbury regulatory liability balance of \$1,043,567 for costs expected to be  
7 incurred through the December 2021 update period of this cause. In addition,  
8 this adjustment also removes the test year balance of the return reserved for  
9 Asbury to comply with the Commission authorized liability. However, it is the  
10 Company's position that it should be allowed to earn a return on its unrecovered  
11 plant balance, as described further in the Direct Testimony of Company witness  
12 Frank C. Graves. This results in an Oklahoma jurisdictional adjustment of  
13 \$463,384, decreasing the pro forma balance of the Asbury regulatory liability  
14 to \$580,182.

- 15 • B-3-4.5 Asbury ADIT Reclass: This adjustment is to reclass \$1,099,374 of  
16 ADIT related to Asbury's portion of retired plant from the deferred taxes  
17 general ledger account into a regulatory liability account.

- 18 • B-3-4.6 Asbury Tax Reform Excess ADIT & Stub Period Reclass: This  
19 adjustment is to reclass \$487,388 of excess ADIT and \$101,040 of Stub Period  
20 Tax Reform related to Asbury's portion of retired plant from their original  
21 general ledger accounts into separate regulatory liability accounts. As this is  
22 just an account reclass, this adjustment has a net effect on rate base of zero.

1           • B-3-4.7 SPPTC Over/Under Removal: The purpose of this adjustment is to  
2           remove out the regulatory liability associated with the over/under recovery of  
3           the SPPTC rider. This balance is removed as this is a separate rate paid by  
4           Oklahoma customers and is not included in the Cost of Service for base rates  
5           This results in an increase to rate base by \$4,901 on an Oklahoma level.

6 **Q. Please describe adjustment B-3-5 to Update ADIT.**

7 A. Adjustment B-3-5 increases the amount of accumulated deferred income taxes included  
8           in rate base by \$20,027,166 on a Total Company level and by \$610,736 for Oklahoma  
9           jurisdictional basis. The adjustment is performed to reflect the expected balance of  
10          ADIT at December 31, 2021.

11 **Q. Please describe adjustment B-3-6 to Reclass the Asbury ADIT.**

12 A. As described above, this adjustment is to reclass \$1,099,374 of ADIT related to  
13          Asbury's portion of retired plant from the deferred taxes general ledger account into a  
14          regulatory liability account. As this adjustment is simply an account reclass, this  
15          adjustment has a net effect on rate base of zero.

16 **Q. Please describe adjustment B-3-7 to Reclass the Asbury Inventory.**

17 A. As described above, this adjustment is to reclass \$32,671 of inventory related to  
18          Asbury's portion of retired plant from the materials and inventory general ledger  
19          account into a regulatory asset account. As this adjustment is simply a reclass entry, it  
20          has a net effect on rate base of zero.

21 **VIII. OPERATING INCOME**

22 **Q. Has the Company proposed any adjustments to its test year operating income?**

23 A. Yes. The Company has proposed multiple adjustments to normalize and annualize  
24          balances to arrive at what is deemed a normal test year.

1 **Q. Do any of the proposed adjustments relate to revenue?**

2 A. Yes. The Company proposes the following adjustments to test year revenue:

- 3 • H-2-1 to remove FA Related Revenues;
- 4 • H-2-2 to remove Unbilled Revenues;
- 5 • H-2-3 to remove Tax Change Rider (“TCR”) Revenues;
- 6 • H-2-4 to weather normalize revenues;
- 7 • H-2-5 to reverse out the test year accounting revenue entries pertaining to the
- 8 Asbury Liability;
- 9 • H-2-6 to annualize revenues for Customers who have opted-out of using the
- 10 AMI meters;
- 11 • H-2-7 to remove Franchise Fees collected during the test year;
- 12 • H-2-8 to annualize the anticipated revenue to be received from the Company’s
- 13 investment in the Wind Projects;
- 14 • H-2-9 to normalize the reconnect/disconnect and late fee revenues as a result of
- 15 COVID;
- 16 • H-2-10 to remove SPPTC Rider Revenues; and
- 17 • H-2-11 to remove Annual Assessment Rider Revenues.

18 **Q. Please describe adjustment H-2-1 to remove FA Related Revenues.**

19 A. The FA related revenues are removed out of the Company’s cost of service because  
20 these revenues are already collected from customers in the FA, and therefore it would  
21 be inappropriate to include in base rates. This results in a decrease to Oklahoma  
22 revenues by \$8,905,885.

23 **Q. Please describe adjustment H-2-2 to remove Unbilled Revenues.**

1 A. This adjustment removes \$385,177 of revenues from test year that were not billed to or  
2 received from customers during the test year and which billing determinants were not  
3 reflected in the billing determinants used to calculate a weather normalized level of  
4 revenues. Therefore, this adjustment is required in order to avoid an inappropriate  
5 inclusion of unbilled revenues.

6 **Q. Please describe adjustment H-2-3 to remove TCR Revenue Credits.**

7 A. This adjustment is for the Tax Rider credits which have reduced the test year revenue,  
8 this adjustment results in an increase to revenues for the Oklahoma jurisdiction by  
9 \$1,127,165.

10 **Q. Please describe adjustment H-2-4 to weather normalize test year revenues.**

11 A. Weather normalization refers to the adjustment necessary to remove the effects of  
12 temporary impacts to Test Year revenue due to the external factor of weather.

13 The weather adjusted revenue by tariff ID was calculated using the weather  
14 normalization data calculated by Company witness Eric Fox.

15 In order to determine the revenue impact of the adjusted usage, summer and winter  
16 percentage ratios were calculated using the test year actual usage by month including  
17 July through October for Summer service and November through June for Winter  
18 service. Using the calculated Summer/Winter ratio, the adjusted usage was applied  
19 against the last usage rate block for each seasonal rate. These two adjusted revenue  
20 figures, when added together, provide the total revenue adjustment by tariff ID. These  
21 tariff ID totals were then aggregated into three rate classes, which are Residential,  
22 Commercial, and Industrial. Residential includes the two Residential rate class, RG  
23 Residential General and RH Residential Heat (sometimes referred to as Residential  
24 Total). Commercial includes the Commercial class and the GP (General Power) class.

1 Finally, the Industrial group includes the TEB (Total Electric Building) class. This  
2 results in an overall decrease of Oklahoma revenues by \$25,621.

3 **Q. Please describe adjustment H-2-5 for the reversal of revenues related to the**  
4 **Asbury Retirement Liability.**

5 A. To comply with the Commission Order related to the Company's retirement of the  
6 Asbury generating plant the Company established a regulatory liability to reserve for  
7 the impact of the retirement. As a function of recording the regulatory liability the  
8 Company reserved/reduced a portion of its base rate revenue we collected from our  
9 customers. This adjustment reverses the reduction to test year revenues. The  
10 adjustment serves to reflect a more accurate balance of revenue going forward since  
11 the regulatory account will be included in rates at the conclusion of this rate case. This  
12 results in an Oklahoma level adjustment to increase revenues by \$782,675.

13 **Q. Please describe adjustment H-2-6 for AMI Opt-Out Fees.**

14 A. This adjustment reflects the estimated revenue related to the monthly opt-out fees  
15 which the Company expects to receive for those customers who choose not to have  
16 electronically read meters. This adjustment increases revenues by \$1,260 on an  
17 Oklahoma jurisdictional level.

18 **Q. Please describe adjustment H-2-7 to remove franchise fee revenues.**

19 A. This adjustment reduces test year revenues by \$164,002 for the Oklahoma jurisdiction  
20 to ensure the revenues from Franchise Fees are not included in the Company's base  
21 rates. Franchise Fees are collected by the Company on behalf of local governments and  
22 then remitted to those governments.

23 **Q. Please describe adjustment H-2-8 for Non-FA Wind Revenues.**



1 A. The costs in WP H-2-8 represent an annual amount Non-FA Wind Revenues for the  
2 Wind Projects. The total amount of revenue allocated to Oklahoma is \$76,169. This  
3 amount represents costs associated with the following components: Operations and  
4 Maintenance Agreement, Asset Management and Services Agreement and Energy  
5 Management Services Agreement.

6 **Q. Please describe adjustment H-2-9 for the normalization of Late Fees and**  
7 **Disconnect Revenues.**

8 A. Because of the impact COVID has had on Late Fees and Disconnect Revenues in a  
9 portion of the Company's test year balance, the Company is proposing to adjust its late  
10 fee and disconnect revenues to a five-year average to normalize those revenues. This  
11 adjustment reduces test year revenues by \$7,178 for the Oklahoma Jurisdictional level.

12 **Q. Please describe adjustment H-2-10 to remove SPPTC Rider Revenues.**

13 A. In WP H-2-10, the Company makes an adjustment to remove the SPPTC Rider  
14 Revenues. The total revenues to be removed is \$64,782.

15 **Q. Please describe adjustment H-2-11 to remove Annual Assessment Rider**  
16 **Revenues.**

17 A. In WP H-2-11, the Company makes an adjustment to remove revenues related to the  
18 Annual Assessment Rider. An adjustment of \$14,880 is needed to remove revenues  
19 related to the Annual Assessment Rider.

20 **Q. Do any of the proposed adjustments relate to expenses?**

21 A. Yes. The Company proposes the following adjustments to test year expenses:

- 22 • H-2-12 to remove SPPTC Rider Expenses;
- 23 • H-2-13 to remove FA Expenses;

- 1           •     H-2-14 to normalize non-labor O&M generation expenses;
- 2           •     H-2-15 to normalize the non-labor, non-fuel expenses for Asbury departments
- 3                 110, 150, and the new department 115;
- 4           •     H-2-16 to normalize the electronic customer payment fees;
- 5           •     H-2-17 to annualize the uncollectible expense account;
- 6           •     H-2-18 to annualize amortization expense related to the regulatory assets and
- 7                 liabilities;
- 8           •     H-2-19 to include an annualized amount of rate case expense;
- 9           •     H-2-20 to normalize the level of expected insurance premium expense;
- 10          •     H-2-21 to normalize the amount of injuries and damages and worker's
- 11                 compensation claims paid out;
- 12          •     H-2-22 to annualize payroll and payroll tax expense;
- 13          •     H-2-23 to annualize expenses for employee benefits;
- 14          •     H-2-24 to remove the Annual Assessment Fees;
- 15          •     H-2-25 to annualize depreciation expense;
- 16          •     H-2-26 to annualize amortization expense;
- 17          •     H-2-27 to annualize property tax related to non-wind plant;
- 18          •     H-2-28 to remove franchise fees expenses from the test year;
- 19          •     H-2-29 to include interest on customer deposits as an operating expense;
- 20          •     H-2-30 to annualize the expenses incurred from the Company's investment in
- 21                 the Wind Projects;
- 22          •     H-2-31 to include outside service expenses related to the AMI project;
- 23          •     H-2-32 to normalize the training and travel expenses;

- 1 • H-2-33 to normalize the pension and OPEB expenses;
- 2 • H-2-34 to reflect the savings related to the reduction of meter readers;
- 3 • H-2-35 to remove bad debt expense related to COVID; and
- 4 • H-2-36 to normalize federal and state income taxes.

5 **Q. Please describe adjustment H-2-12 to remove SPPTC Rider Expenses.**

6 A. In WP H-2-12, the Company proposes an adjustment to remove Schedule 12 and 1A  
7 costs for the SPPTC Rider. The Total Company test year balances for Schedule 12 and  
8 1A is \$3,424,883 resulting in a pro forma adjustment of \$101,190 for the Oklahoma  
9 jurisdiction.

10 **Q. Please describe adjustment H-2-13 to remove FA Expenses.**

11 A. Similar to the FA related revenues discussed above, the FA related expenses are also  
12 removed out of the Company's cost of service because they are collected from  
13 customers in the FA, and therefore it would be inappropriate to include in base rates.  
14 This results in a decrease to Oklahoma expenses by \$9,633,970.

15 **Q. Please describe adjustment H-2-14 to normalize the Generation O&M Expenses.**

16 A. In order to capture a major maintenance overhaul cycle, the Company utilized a five-  
17 year average for the most of its generating units. However, a four-year average was  
18 utilized for the Riverton Plant. Riverton 12 which comprises the majority of  
19 Riverton generation and O&M expenses was converted to a combined cycle unit and  
20 entered service in May 2016. Currently, the Company expects Riverton to have a  
21 maintenance cycle of 7-8 years, but this amount of data is not yet available. The  
22 Company utilized a six-year average for Stateline Combined Cycle in order to capture  
23 a major maintenance cycle in the adjustment. This adjustment increases the Company

1 expenses by \$696,071 on a Total Company basis and \$22,299 on an Oklahoma  
2 jurisdictional level.

3 **Q. Please describe adjustment H-2-15 which serves to normalize O&M expense after**  
4 **the retirement of Asbury.**

5 A. WP H-2-15 removes the test year non-labor, non-fuel O&M amounts for the Asbury  
6 generating plant (Departments 110 & 150) as the test year is no longer representative  
7 of normal O&M costs as the Asbury plant was retired on March 1, 2020. In addition,  
8 the Company is adjusting for a newly created department (Department 115), which was  
9 established to account for the projected costs to support services for many of Liberty-  
10 Empire's generating facilities, including the new solar and Wind Projects. The  
11 projected costs for the Department 115 is based on the budget for 2021, less those costs  
12 specifically accounted for in WP H-2-30 for the Wind O&M costs. Therefore, this  
13 adjustment increases the Company's annual non-labor, non-fuel O&M expenses by  
14 \$1,584,824 at a Total Company level or \$43,320 at an Oklahoma jurisdictional level,  
15 resulting in a pro forma balance of \$678,385 Total Company or \$17,943 Oklahoma  
16 jurisdiction.

17 **Q. Does the Company offer customers different methods to pay their bills?**

18 A. Yes. The Company recognizes that it is not "one size fits all" when it comes to paying  
19 one's utility bill, and as a result, has worked to provide as many bill payment options  
20 for customers as reasonably possible. Currently customers may pay a bill through  
21 walking into a one of the Company's walk-in centers, by mailing in payments, at a third  
22 party location, through online banking (ACH), or by paying online using a card.  
23 Currently our Oklahoma customers are using all of these options, though we have  
24 experienced an increase on the part of our customers to pay electronically by card. Total

1 Company electronic payments have increased 87% in the last six years from 379,329  
2 in 2016 to 708,595 in 2021.

3 **Q. Are there any fees associated with making payments?**

4 A. Currently, the only method of payment which results in a direct charged fee to our  
5 Oklahoma customers is through the use of their credit/debit card. That fee is currently  
6 \$1.75 per residential payment and \$7.75 for commercial payments. This fee is imposed  
7 by the third party that processes the card payments.

8 **Q. Should customers have to pay an additional fee for making online payments with  
9 a card?**

10 A. No. Although the Company generally attempts to assign costs to the appropriate cost-  
11 causers as part of its cost of service study, online transactions are a normal part of the  
12 daily life for many Liberty-Empire customers. The fees associated with these  
13 transactions are similar to bank fees the Company incurs and which are included in the  
14 cost of service paid by all customers.

15 **Q. How does the Company propose to recover the costs associated with online card  
16 payments?**

17 A. The Company proposes recovering these fees the same as other bank fees in its costs  
18 of service. Inclusion of these fees represents a very small part, less than half percent,  
19 of the Company's cost to serve its customers and provides the opportunity to meet  
20 customers' needs to potentially improve the percentage of customers who pay their  
21 bills in a timely fashion.

22 **Q. Please describe adjustment H-2-16 related to Customer Payment Fees.**

23 A. Adjustment H-2-16 proposes to increase operating expenses by \$20,906 which  
24 represents an estimated annual amount of fees paid by residential and commercial

1 customers based on the number of card payments received in the most recent nine  
2 months and multiplied by the per transaction fees (\$1.75 for residential and \$7.75 for  
3 commercial).

4 **Q. Please describe adjustment H-2-17 for Uncollectible Expense.**

5 A. Adjustment H-2-17 increases Oklahoma uncollectible expenses by \$9,663 when  
6 normalizing uncollectible expense based on a four-year historical uncollectible  
7 percentage. The four-year historical average used to calculate the uncollectible  
8 percentage excluded the test year and the first preceding year as it was impacted by  
9 various payment plans provided to customers related COVID-19. In addition, the  
10 adjustment reflects the incremental increase in uncollectible expenses anticipated for  
11 the requested revenue deficiency.

12 **Q. Please describe adjustment H-2-18 to annualize Amortization Expense for the**  
13 **Regulatory Assets and Liabilities.**

14 A. H-2-18 reflects the adjustment to amortization expense for certain regulatory assets and  
15 liabilities in order to annualize the expense as of the update period. The total increase  
16 to amortization expense is \$1,069,506 Oklahoma jurisdictional level and is inclusive  
17 of adjustments to the following accounts:

- 18 • COVID-19 Amortization: The Company is proposing a four-year amortization.  
19 The Total Company pro forma balance is \$84,497, amortized over four years  
20 resulting in an annual amortization of \$21,124 related to COVID-19  
21 amortization expenses.
- 22 • Stranded Meter Amortization: The Company is proposing a 15-year  
23 amortization period related to the regulatory asset for stranded meters described  
24 above, which results in an annual amortization of \$17,670.

- 1           • LIAP Amortization: The Company is not proposing rate base treatment of the  
2           LIAP regulatory asset within this case, and therefore there is no amortization  
3           expense included in the cost of service associated with this regulatory asset.
- 4           • SWPA Amortization: As of the end of the test year the amortization expense  
5           related to the SWPA regulatory liability reflects a balance of \$69,036, which  
6           already represents an annualized amount, and therefore, no additional pro-  
7           forma adjustment is necessary.
- 8           • Tax Reform Excess ADIT Amortization: The Unprotected Excess Accumulated  
9           Deferred Income Taxes (“Excess ADIT”) adjustment reflects a proposed annual  
10          amortization balance of (\$168,306). The Protected Excess ADIT credit is  
11          calculated based on the Average Rate Assumption Method or ARAM. Due to  
12          IRS rules, the Company cannot accelerate the return or amortization of the  
13          Protected portion of the Excess ADIT credit. As a result, the Protected portion  
14          of Excess ADIT will be returned to customers over the average remaining life  
15          of the related assets. Therefore, the annual amortization expense is (\$83,343)  
16          for Protected Excess ADIT. This results in an overall pro forma ending  
17          amortization expense amount associated with Excess ADIT of (\$251,649).
- 18          • Tax Reform Stub Period Amortization: This adjustment is proposing a pro  
19          forma ending regulatory asset balance of \$756,365, which the Company is  
20          proposing to be amortized over four years resulting in an annual amortization  
21          expense of \$189,091.
- 22          • Asbury Regulatory Assets Amortization: The proposed amortization period for  
23          the unrecovered net plant and Asbury inventory is 30 years, which is consistent

1 with the life of the Company’s Wind Projects which are included in this Cause.

2 This proposal results in an annual amortization adjustment of \$172,450  
3 (Oklahoma jurisdiction).

4 • Asbury Liability Amortization: The Company proposes accelerating the return  
5 of these funds for the benefit of our customers by amortizing the regulatory  
6 liability over two years adjusted for one item; the return on the Asbury liability  
7 net rate base. In amortizing the (\$580,182) pro forma Oklahoma regulatory  
8 liability described above over two years, this results in an annual decrease to  
9 amortization expense of (\$290,091).

10 • Asbury ADIT, Excess ADIT, and Stub Period Amortization: As previously  
11 discussed, the Company is proposing a 30-year amortization for the recovery of  
12 the Asbury retired plant, and to align with that amortization, the Company has  
13 also included an amortization period of 30 years for the Asbury portion of  
14 ADIT, the protected and unprotected portion of Excess ADIT (“EDIT”), and  
15 the Tax Reform Stub Period balance. This results in annual amortization  
16 expense of (\$36,646), (\$16,246), and \$3,368, respectively.

17 **Q. Please describe adjustment H-2-19 to annualize Rate Case Expense.**

18 A. The balance of rate case expense in this case is comprised of costs incurred after the  
19 update period from the last case as well as costs anticipated for the current case. Within  
20 the final order of cause PUD 201800133, the Commission stated that “all rate case  
21 expenses incurred after March 31, 2019 will be captured in a regulatory asset for  
22 consideration and review in the next general rate case proceeding and the amount of  
23 rate case expenses included in the regulatory asset shall be no more than \$100,000.”  
24 Therefore, to comply with the Commission Order the Company has reduced rate case



1 costs from the last case by \$1,647. The Company has included an additional \$801,723  
2 which represents the rate case costs for this case. With these two components together,  
3 the total expense is \$901,723, amortized over four years which results in an annualized  
4 expense amount of \$225,431. This results in a pro forma adjustment of \$70,976 on an  
5 Oklahoma level.

6 **Q. Please describe adjustment H-2-20 to normalize Insurance Premium Expense.**

7 A. The Company is proposing adjustment H-2-20 to reflect an annualized amount of non-  
8 wind insurance expense for its insurance policy premiums that will either be renewed  
9 by the update period or will be known and measurable at the time of the update period.  
10 Therefore, the Company made an addition to its insurance premium expenses for  
11 \$911,882 Total Company or \$25,370 Oklahoma jurisdictional, resulting in a pro forma  
12 balance of \$5,951,586 (Total Company) or \$165,758 (Oklahoma jurisdiction). Refer  
13 to adjustments H-2-30 later in my testimony for the discussion surrounding the  
14 Company's proposed adjustment for the Wind Project Insurance Premium expense.

15 **Q. Please describe adjustment H-2-21 to normalize Injuries and Damages**  
16 **Expense.**

17 A. Adjustment H-2-21 normalizes the amount of expenses, within the test year, that relate  
18 to injuries and damages. The Company compares test year expenses to a five-year  
19 average of public liability and property damage payouts as well as a five-year average  
20 of workers compensation payouts. The Total Company balance at the end of the test  
21 year was (\$141,691). The five-year average for public liability, property damage, and  
22 workers compensation is \$263,373. Therefore, the total company adjustment is  
23 \$405,064. The total company adjustment is allocated to Oklahoma using an allocation  
24 factor of 2.79% bringing the total Oklahoma adjustment to 11,292.

1 **Q. Please describe adjustment H-2-22 to annualize Payroll Expense.**

2 A. This adjustment is to include in the cost of service an annualized level of payroll and  
3 payroll taxes expected at the end of the update period. To calculate this adjustment the  
4 Company obtained the annual salary amount for each active employee at the end of the  
5 test year and included in its adjustment a portion of annualized payroll related to  
6 overtime. This annualized amount of overtime was determined by using an overtime  
7 percentage computed for the non-union and union employees based upon a two-year  
8 average of overtime hours actually incurred and the overtime rate as of June 30, 2021.  
9 This rate was then applied to the Company's pro forma base payroll amounts as  
10 previously described. In addition to annualizing the base salaries and overtime, the  
11 Company also included in its cost of service payroll related to open positions the  
12 Company anticipates to be filled by the end of the update period. These amounts were  
13 then compared back to the test year amounts included in the cost of service and an  
14 adjustment was made for the difference.

15 The annualized level of payroll related to the base salaries at the test year as  
16 mentioned above is \$1,030,935, the annualized level of payroll related to overtime is  
17 \$188,216, and the annualized level of payroll related to the open positions anticipated  
18 to be filled by the update period is \$48,609, resulting in an Oklahoma total pro forma  
19 level of payroll of \$1,267,759 or a Total Company pro forma balance of payroll of  
20 \$42,508,767. To adjust the test year to this pro forma balance an adjustment of  
21 \$13,659,416 Total Company or \$415,828 Oklahoma jurisdiction was necessary.

22 **Q. Was an adjustment made for payroll taxes?**

23 A. Yes, the Company made an adjustment to its test year level of payroll taxes based on  
24 the pro forma level of payroll included in the cost of service and applying the 2021 tax

1 rates. The pro forma amount of payroll taxes included in the cost of service is  
2 \$2,916,849 Total Company or \$81,315 on an Oklahoma jurisdictional basis, resulting  
3 in a pro forma adjustment to increase the test year balances by \$791,527 Total  
4 Company or \$22,066 Oklahoma jurisdiction.

5 **Q. Please describe adjustment H-2-23 to annualize Employee Benefit Expense.**

6 A. Liberty-Empire currently offers a variety of benefits, such as, Medical, Dental, Vision,  
7 Life Insurance, Accidental Death and Dismemberment, Accident Insurance, Short and  
8 Long-Term Disability, and a 401k match, to its employees. For H-2-23, the Company  
9 obtained the annualized amounts it was incurring for each employee at the test year end  
10 and included benefit amounts for any open positions that the Company anticipates  
11 being filled by the end of the update period. To determine an annualized 401k expense,  
12 the actual 401k match rates that each employee was receiving at the test year end was  
13 used and then the Company match rate was used for the open positions. These rates  
14 were then applied to the pro forma salary amounts calculated in adjustment H-2-22 and  
15 then compared back to the test year amounts included in the cost of service. The  
16 annualized pro forma balance of benefits related to active employees at the test year  
17 end is \$7,660,898 Total Company and an annualized pro forma balance of benefits for  
18 open positions that are anticipated to be filled by the end of the update period is  
19 \$432,776 Total Company, resulting in a total pro forma balance of \$8,093,674 or  
20 \$225,633 at an Oklahoma jurisdictional level. To adjust the test year to this pro forma  
21 balance an adjustment of (\$54,946) Total Company or (\$1,532) Oklahoma jurisdiction  
22 is needed.

23 **Q. Please describe adjustment H-2-24 to remove Annual Assessment Fees.**

1 A. In WP H-2-24, the Company makes an adjustment to remove Annual Assessment Fees.  
2 The Total Company test year balances for the Annual Assessment fees are \$1,987,272  
3 resulting in a pro forma adjustment of \$15,242 for the Oklahoma jurisdiction.

4 **Q. Please describe adjustment H-2-25 to annualize Depreciation Expense.**

5 A. In WP H-2-25, the Company annualizes depreciation expense based on the expected  
6 plant in service at the end of the update period which includes the plant additions in  
7 WP C-2-1. This adjustment consists of two different components, one to adjust the  
8 depreciation expense based on current depreciation rates, as well as, the incremental  
9 increase related to the updated depreciation rates from the most recent depreciation  
10 study. The amount of depreciation expense related to the current rates results in an  
11 increase to expenses of \$848,404, and the incremental increase from the new  
12 depreciation rates results in an increase of \$666,359. This results in a total increase to  
13 operating expenses of \$1,514,763.

14 **Q. Please describe adjustment H-2-26 to annualize Amortization Expense.**

15 A. In WP H-2-26, the Company annualizes amortization expense based on the expected  
16 intangible plant in service at the end of the update period which includes the intangible  
17 plant additions in WP C-2-1. This results in an overall increase of \$239,768 for the  
18 Oklahoma jurisdiction.

19 **Q. Please describe adjustment H-2-27 to annualize Non-Wind Property Tax  
20 Expense.**

21 A. This adjustment represents the annualized amount of property tax expense expected to  
22 be incurred for the Company's pro forma non-wind plant that is included in its cost of  
23 service. The property tax rate utilized by the Company in this adjustment is based on  
24 its estimated 2021 property tax liability. This results in a Oklahoma pro forma balance

1 of non-wind property tax expense of \$980,927. Refer to adjustments H-2-30 later in  
2 my testimony for the discussion surrounding the Company's proposed adjustment for  
3 the Wind Project property tax expense.

4 **Q. Please describe adjustment H-2-28 to remove Franchise Fee Tax Expense.**

5 A. In conjunction with adjustment H-2-7 discussed above, adjustment H-2-28 removes  
6 \$10,171,440 for total company or \$184,102 for Oklahoma related to franchise tax  
7 expenses from its revenue requirement calculation.

8 **Q. Please describe adjustment H-2-29 for Interest on Customer Deposits.**

9 A. Under Oklahoma Rule OAC 165:35-19-10(g), the Company is required to pay interest  
10 on customer deposits held either more than a year or less than a year. There are different  
11 interest rates applicable for these amounts. This adjustment applies to the correct level  
12 of interest expense of \$20,954 based on the calculation shown in WP H-2-29.

13 **Q. Please describe adjustment H-2-30 for Non-FA related Wind Expenses.**

14 A. The costs in adjustment H-2-30 represent an annual amount Non-FA Expenses for the  
15 Wind Projects. The total amount of expense allocated to Oklahoma is \$638,984. This  
16 amount represents costs associated with the following components: Operations and  
17 Maintenance Agreement, Asset Management and Services Agreement, Energy  
18 Management Services Agreement, Service and Maintenance Agreement, Affiliate  
19 Services Agreement Expenses, Insurance Expense, Land Lease & Met Towers  
20 Expense, Post Construction Environmental Costs and Property Tax.

21 **Q. Please describe adjustment H-2-31 for AMI Outside Services Expense.**

22 A. The costs in adjustment H-2-31 represent the outside service expenses related to the  
23 Itron service contracts for the AMI Project. This results in an increase to Total  
24 Company expenses by \$877,376 and an increase to Oklahoma expenses by \$28,460.

1 **Q. Please describe adjustment H-2-32 for the normalization of test year Training and**  
2 **Travel Expenses due to COVID.**

3 A. In WP H-2-32, to normalize the training and travel expenses the Company uses a five-  
4 year average. Due to the travel restrictions surrounding COVID-19, the travel and  
5 training expenses captured in the test year reflect a lower-than-normal balance and  
6 therefore are being adjusted. The Total Company pro forma balance comes to an  
7 adjustment of \$291,607, resulting in a pro forma balance of \$8,858 for the Oklahoma  
8 jurisdiction. To adjust the test year to this pro forma balance an adjustment of \$240,784  
9 Total Company or \$7,386 Oklahoma jurisdiction is needed.

10 **Q. Please describe adjustment H-2-33 for Pension and OPEB Expense.**

11 A. Please see the Direct Testimony of Company witness James A. Fallert regarding the  
12 expense adjustments made for Pension and OPEB.

13 **Q. Please describe adjustment H-2-34 to reflect savings related to the reduction in**  
14 **Meter Readers.**

15 A. Adjustment H-2-34 reflects the estimated reduction of \$1,185,567 in contracted meter  
16 reader expenses on a Total Company level and a reduction of \$31,656 on an Oklahoma  
17 jurisdictional basis expected to occur by the time new rates are in effect. This results in  
18 an Oklahoma pro forma ending balance of \$0 for the contracted meter reader expense.  
19 After deployment of the AMI Meters, the Company plans to retain four employees to  
20 read meters manually when necessary.

21 **Q. Please describe adjustment H-2-35 to remove Bad Debt Expense recorded in the**  
22 **test year for COVID.**

1 A. Adjustment H-2-35 normalizes bad debt expense by removing the Bad Debt Expense,  
2 related to COVID, from the test year. Therefore, the Company has removed \$20,214  
3 of Bad Debt Expense, for the Oklahoma jurisdiction, from the test year.

4 **Q. Please describe adjustment H-2-36 for the update to Income Taxes.**

5 A. Adjustment H-2-36 is to annualize income taxes based on pro forma income statement  
6 balances. This results in a decrease to income taxes on an Oklahoma level of \$597,550.

7 **IX. TCR TARIFF**

8 **Q. What is the TCR Tariff?**

9 A. The TCR tariff was set up in Cause No. PUD 20180133 to refund the class allocated  
10 regulatory liability for the differences in tax rates used to compute the normalized tax  
11 component of current rates, as well as to flow back the regulatory liability for  
12 “unprotected” assets that resulted in Order No. 687311 in Cause No. PUD 201700471.  
13 Additionally, the rider was set up to provide the ability to appropriately balance the  
14 accumulated excess deferred account for protected assets due to fluctuations in  
15 amortization due to the utilization of the Average Rate Assumption methodology  
16 (“ARAM”).

17 **Q. Was there an update to the TCR rates after the conclusion of Year 1?**

18 A. Yes.

19 **Q. Does the Company propose to keep the TCR Rider in effect?**

20 A. Yes. Part of the purpose of the rider was to true up the amortization for protected  
21 portion of the EDIT liabilities when the balance in base rates as established in the rate  
22 case differs from the ARAM amortization. The Company proposes to continue trueing  
23 up these differences and those related to Unprotected Excess ADIT and the Stub Period  
24 balances after this rate case.

1 **Q. What is the proposed base amount of the TCR Rider after this case?**

2 A. The Company is proposing the TCR Rider be revised to reflect an initial \$0 base  
3 amount for the TCR Rider and on an annual basis it shall be updated to reflect the  
4 difference of the amount included in base rates associated with Protected Excess ADIT,  
5 Unprotected Excess ADIT and Stub Period compared to the actual amortization  
6 expense amounts. The difference will be included either as a credit or a recovery line  
7 item on our Oklahoma customer monthly bills. Refer to Direct Exhibit CTE-4 for an  
8 example of the revised tariff.

9 **X. CONCLUSION**

10 **Q. Does this conclude your direct testimony?**

11 A. Yes.



Jurisdiction	Type	Docket No.	Docket Description
MO	Testimony	GR-2018-0013	In the Matter of Liberty Utilities (Midstates Natural Gas) Corp. d/b/a Liberty Utilities' Tariff Revisions Designed to Implement a General Rate Increase for Natural Gas Service in the Missouri Service Areas of the Company
MO	Affidavit	EO-2018-0092	Affidavit in Support of Non-Unanimous Stipulation and Agreement In the Matter of the Application of the Empire District Electric Company for Approval of Its Customer Savings Plan
AR	Testimony	18-006-U	In the matter of an Investigation of The Effect on Revenue Requirements Resulting From Changes to Corporate Income Tax Rates Under the Tax Cuts and Jobs Act of 2017
AR	Testimony	16-053-U	In the matter of The Empire District Electric Company's Request for approval of its proposed Riverton Rider
KS	Testimony	18-GIMX-248-GIV	In the Matter of a General Investigation Regarding the Effect of Federal Income Tax Reform on the Revenue Requirements of Kansas Public Utilities and Request to Issue an Accounting Authority Order Requiring Certain Regulated Public Utilities to Defer Effects of Tax Reform to a Deferred Revenue Account
AR	Testimony	81-071-F	In the Matter of the determination of the rules regulating the rate and service of cogenerators and small power producers
AR	Testimony	18-055-TF	In the Matter of The Empire District Electric Company Request for Approval of a Tax Adjustment Rider to Provide Tax Benefits to its Retail Customers
AR	Testimony	18-054-TF	In the Matter of Liberty Utilities (Pine Bluff Water) Inc. Request for Approval of a Tax Adjustment Rider to Provide Tax Benefits to its Retail Customers
MO	Testimony	ER-2018-0366	In the Matter of a Proceeding Under Section 393.137 (SB 564) to Adjust the Electric Rates of The Empire District Electric Company
OK	Testimony	PUD 201800087	Application of Brandy L. Wreath, Director of the Public Utility Division, Oklahoma Corporation Commission, For a Public Hearing To Review and Monitor Application of the Fuel Adjustment Clause of Empire District Electric Company, a Kansas Corporation, for the Calendar Year 2017 and, For a Prudence Review of the Fuel Procurement Processes and Costs of Empire District Electric Company, A Kansas Corporation, for the Calendar Year 2017
KS	Testimony	19-EPDE-223-RTS	In the Matter of the Application of The Empire District Electric Company for Approval of the Commission to Make Changes in Charges for Electric Service
MO	Testimony	ER-2020-0093; EO-2020-0094	Fuel Adjustment Clause- October 1, 2019 Semi-Annual Update
MO	Testimony	ER-2020-0311; EO-2020-0312	Fuel Adjustment Clause- April 1, 2020 Semi-Annual Update
MO	Testimony	ER-2021-0097; EO-2021-0098	Fuel Adjustment Clause- October 1, 2020 Semi-Annual Update
MO	Testimony	ER-2021-0332; EO-2021-0333	Fuel Adjustment Clause- April 1, 2021 Semi-Annual Update
MO	Testimony	ER-2021-0312	In the Matter of the Request of The Empire District Company d/b/a Liberty for Authority to File Tariffs Increasing Rates for Electric Service Provided to Customers in its Missouri Service Area
MO	Testimony	ER-2022-0095; EO-2022-0096	Fuel Adjustment Clause- October 1, 2021 Semi-Annual Update

**The Empire District Electric Company**  
Test Year Ending June 30, 2021  
Cause No. PUD 202100163  
Application Package Index

<u>Section</u>	<u>Description</u>
<b>A.</b>	<b>Application &amp; Testimony</b>
<b>B.</b>	<b>Rate Base and Revenue Requirement</b>
	<u>Schedule B-1</u> Revenue Requirement 2021 OK Revenue Requirement Model
	<u>Schedule B-2</u> Pro Forma Rate Base/Rate of Return
	<u>Schedule B-3</u> Adjustments to Rate Base
	<u>Schedule B-4</u> Explanation of Rate Base Adjustments
<b>C.</b>	<b>Plant Investment</b>
	<u>Schedule C-1</u> Plant in Service
	<u>Schedule C-2</u> Adjustments to Plant in Service
<b>D.</b>	<b>Accumulated Provision for Depreciation, Amortization &amp; Depletion</b>
	<u>Schedule D-1</u> Accumulated Provision for Depreciation, Amortization and Depletion
	<u>Schedule D-2</u> Adjustments to Accumulated Depreciation
<b>E.</b>	<b>Cash Working Capital</b>
	<u>Schedule E-1</u> Cash Working Capital
<b>F.</b>	<b>Capital &amp; Cost of Money</b>
	<u>Schedule F-1</u> Components of Capital
<b>G.</b>	<b>Financial &amp; General Data</b>
	<u>Schedule G-1</u> Financial and General Data
<b>H.</b>	<b>Test Year &amp; Pro Forma Income Statements</b>
	<u>Schedule H-1</u> Test Year Actual and Pro Forma Operating Income Statement
	<u>Schedule H-2</u> Adjustments to Operating Income Statement
	<u>Schedule H-3</u> Explanation of Adjustments to Operating Income Statement
<b>I.</b>	<b>Depreciation and Amortization</b>
	<u>Schedule I-1.1</u> Depreciation Expense
	<u>Schedule I-1.2</u> Amortization Expense
<b>J.</b>	<b>Income Taxes</b>
	<u>Schedule J-1</u> Federal And State Income Taxes
	<u>Schedule J-2</u> Pro Forma Income Taxes
	<u>Schedule J-3</u> Cash Working Capital Tax Component

**The Empire District Electric Company**  
Test Year Ending June 30, 2021  
Cause No. PUD 202100163  
Application Package Index

- K. Total Company Cost of Service**
  - Schedule K-1 Total Company Cost of Service
  - Schedule K-2 Basis of Allocations
  - Schedule K-3 Basis of Allocations
  
- L. Rate Design Cost of Service Information**
  - Schedule L-1 Rate Design Cost of Service
  
- M. Proof of Revenue/Rate Design**
  - Schedule M-1 Oklahoma Jurisdictional Pro Forma Revenue Summary
  
- N. Proposed Rate Schedules**
  
- O. Notice**
  - Section O Notice of Intent
  - Section O Draft Notice to Customers
  
- P. Affiliate Information**
  - Section P Affiliate Information
  
- Q. Additional Evidence**
  - Not Required

The Empire District Electric Company  
Test Year Ending June 30, 2021  
Cause No. PUD 202100163  
Supplemental Package Index

<u>Section</u>	<u>Description</u>
<b>A.</b>	<b>Section A</b>
<b>B.</b>	<b>Rate Base</b>
	<u>WP B-1</u> Rate Base
	<u>WP B-2</u> Rate Base
	<u>WP B-3</u> Adjustments to Rate Base
	<u>WP B-3-2</u> 13 Month Average Balances
	<u>WP B-3-3.1</u> Rate Case Expense
	<u>WP B-3-3.2 &amp; H-2-18</u> COVID Regulatory Assets
	<u>WP B-3-3.3</u> Pension & OPEB
	<u>WP B-3-3.4</u> Asbury Stranded Assets
	<u>WP B-3-3.5</u> Asbury Obsolete Inventory
	<u>WP B-3-3.6, D-2-3, H-2-18</u> Stranded Meters
	<u>WP B-3-3.7</u> LIAP
	<u>WP B-3-3.8 &amp; B-3-7</u> Asbury Inventory Reclass
	<u>WP B-3-4.1 &amp; H-2-18</u> SWPA
	<u>WP B-3-4.2 &amp; H-2-18</u> Protected and Unprotected Tax Reform Excess ADIT
	<u>WP B-3-4.3 &amp; H-2-18</u> Tax Reform Stub Period
	<u>WP B-3-4.4 &amp; H-2-18</u> Asbury Liability
	<u>WP B-3-4.5 &amp; B-3-6</u> Asbury ADIT Reclass
	<u>WP B-3-4.6 &amp; H-2-18</u> Asbury EDIT & Sub Period Reclass
	<u>WP B-3-4.7</u> SPPTC Over-Under
	<u>WP B-3-5</u> ADIT Update
	<u>WP B-4</u> Rate Base
	<u>WP B-5</u> Materials, Supplies, Fuel Inventories and Prepayments Balances
	<u>WP B-6</u> Customer Deposits and Advances For Construction Balances
	<u>WP B-6-1</u> Policy on Refunding Customer Deposits
	<u>WP B-6-2</u> Analysis of Customer Deposits
	<u>WP B-7</u> Tax Collections Payable and Deferred Credits Balances
	<u>WP B-8</u> Miscellaneous Deferred Debits Balances
	<u>WP B-9</u> Operating Reserves and Accrued Liabilities
<b>C.</b>	<b>Plant in Service</b>
	<u>WP C-1</u> Plant in Service
	<u>WP C-1-1.1</u> Changes to Plant in Service - Additions
	<u>WP C-1-1.2</u> Changes to Plant in Service - Retirements
	<u>WP C-1-1.3</u> Changes to Plant in Service - Transfers
	<u>WP C-1-2.1</u> Reconciliation Oct 2018-Dec 2018
	<u>WP C-1-2.2</u> Reconciliation Jan 2019-Dec 2019
	<u>WP C-1-2.3</u> Reconciliation Jan 2020-Dec 2020
	<u>WP C-1-2.4</u> Reconciliation Jan 2021-June 2021
	<u>WP C-2</u> Adjustments to Plant
	<u>WP C-2-1</u> Plant Additions
	<u>WP C-2-4</u> Common Plant
	<u>WP C-3</u> Plant
	<u>WP C-4</u> CWIP Analysis
	<u>WP C-4-1</u> Canceled/Delayed/Abandoned Projects
	<u>WP C-4-2</u> Preliminary Survey and Investigation Charges
	<u>WP C-4-3</u> Reimbursable Projects
	<u>WP C-5</u> Sale of Utility Plant
	<u>WP C-6</u> Utility Property Sold
	<u>WP C-7</u> Property Devoted to Utility Use
	<u>WP C-8</u> Calculation of AFUDC
	<u>WP C-9</u> Reimbursement of Cost
	<u>WP C-10</u> Plant Leased to Others CONFIDENTIAL
	<u>WP C-10.1</u> Lease - City of Branson CONFIDENTIAL
	<u>WP C-10.2</u> Lease - City of Branson CONFIDENTIAL

**Section Description**

<u>WP C-10.3</u>	Lease - Branson Landing CONFIDENTIAL
<u>WP C-10.4</u>	Lease - MDC Cooper Creek CONFIDENTIAL
<u>WP C-10.5</u>	Lease - Sprouls CONFIDENTIAL
<u>WP C-10.6</u>	Lease - PAR CONFIDENTIAL
<u>WP C-10.7</u>	Lease - Verizon Stockton CONFIDENTIAL
<u>WP C-10.8</u>	Lease - Verizon Stockton Addendum CONFIDENTIAL
<u>WP C-10.9</u>	Lease - Verizon Hollister CONFIDENTIAL
<u>WP C-10.10</u>	Lease - Verizon Substation 422 CONFIDENTIAL
<u>WP C-10.11</u>	Lease - AT&T Aurora North CONFIDENTIAL
<u>WP C-10.12</u>	Lease - Roark CONFIDENTIAL
<u>WP C-11</u>	Plant Leased from Others CONFIDENTIAL
<u>WP C-11.1</u>	Lease - Railcars
<u>WP C-11.2</u>	Railcar Destruction
<u>WP C-11.3</u>	Lease - Railcars
<u>WP C-11.4</u>	Lease - Equipment
<u>WP C-11.5</u>	Kings Point O_M Nov 23 2018 CONFIDENTIAL
<u>WP C-11.6</u>	North Fork O_M Nov 26 2018 CONFIDENTIAL
<u>WP C-11.7</u>	Apex Neosho Ridge O_M Nov 26 2018 CONFIDENTIAL
<u>WP C-12</u>	Vehicle Policy
<u>WP C-13</u>	Property Held for Future Use
<u>WP C-14</u>	Physical Inventory
<b>D.</b>	<b>Accumulated Provision for Depreciation, Amortization and Depletion</b>
<u>WP D-1</u>	Reconciliation of Accumulated Depreciation Accounts
<u>WP D-2</u>	Adjustments to Accumulated Depreciation & Amortization
<u>WP D-2-1</u>	Accumulated Depreciation
<u>WP D-2-2</u>	Accumulated Amortization
<b>E.</b>	<b>Cash Working Capital</b>
<u>WP E-1</u>	Cash Working Capital
<b>F.</b>	<b>Capital and Cost of Money</b>
<u>WP F-1</u>	Weighted Average Cost of Capital
<u>WP F-2</u>	Weighted Average Cost of Preferred Stock
<u>WP F-2-1</u>	Sinking Funds
<u>WP F-2-2</u>	Accounting Method
<u>WP F-3</u>	Weighted Average Cost of Debt
<u>WP F-3-1</u>	Sinking Funds
<u>WP F-3-2</u>	Gains or Losses on Recquired Debt
<u>WP F-4</u>	Notes Payable
<u>WP F-4-1</u>	Weighted Average Cost of Notes Outstanding
<u>WP F-4-2</u>	Notes Payable Outstanding by Quarter
<u>WP F-5</u>	Security Issuance Restrictions
<u>WP F-6</u>	Rating Agency Reports
<u>WP F-7</u>	Quarterly Dividends
<b>G.</b>	<b>Financial and General Data</b>
<u>WP G-1</u>	Organizational Chart
<u>WP G-2</u>	Chart of Accounts
<u>WP G-3</u>	General Ledger
<u>WP G-4</u>	Annual Report 2019
<u>WP G-4</u>	Annual Report 2020
<u>WP G-5</u>	Independent Auditor's Adjustments
<u>WP G-6</u>	Comparative Trial Balances
<u>WP G-7</u>	07-20 Monthly Financial Reports
<u>WP G-7</u>	06-20 Monthly Financial Reports
<u>WP G-7</u>	08-20 Monthly Financial Reports
<u>WP G-7</u>	09-20 Monthly Financial Reports
<u>WP G-7</u>	10-20 Monthly Financial Reports
<u>WP G-7</u>	10-20 Monthly Financial Reports

**Section Description**

<u>WP G-7</u>	12-20 Monthly Financial Reports
<u>WP G-7</u>	01-21 Monthly Financial Reports
<u>WP G-7</u>	02-21 Monthly Financial Reports
<u>WP G-7</u>	03-21 Monthly Financial Reports
<u>WP G-7</u>	04-21 Monthly Financial Reports
<u>WP G-7</u>	05-21 Monthly Financial Reports
<u>WP G-7</u>	06-21 Monthly Financial Reports
<u>WP G-7</u>	07-21 Monthly Financial Reports
<u>WP G-8</u>	Regulatory Financial Report - FERC Form 1 - 2020
<u>WP G-8</u>	Regulatory Financial Report - FERC Form 1 -2019
<u>WP G-8</u>	Regulatory Financial Report - Oklahoma Supplemental Schedule 1 - 2020
<u>WP G-8</u>	Regulatory Financial Report - Oklahoma Supplemental Schedule 1 -2019
<u>WP G-9</u>	Audit Report
<u>WP G-10</u>	Tax Return
<u>WP G-11</u>	IRS Revenue Agent Reports
<u>WP G-12</u>	SEC 10-K Report
<u>WP G-13</u>	Minutes
<u>WP G-14</u>	Internal Auditor's Reports
<u>WP G-15</u>	Monthly Summary of Customers
<u>WP G-16</u>	Recurring Journal Entries
<u>WP G-17</u>	Overhead Capitalization
<u>WP G-18(A)</u>	Clearing Accounts Narrative
<u>WP G-18(B)</u>	Clearing Accounts Monthly Activity

**H. Test Year Actual and Pro Forma Operating Income Statements**

<u>WP H-1</u>	Summary of Operating Revenues 0720
<u>WP H-1</u>	Summary of Operating Revenues 0820
<u>WP H-1</u>	Summary of Operating Revenues 0920
<u>WP H-1</u>	Summary of Operating Revenues 1020
<u>WP H-1</u>	Summary of Operating Revenues 1120
<u>WP H-1</u>	Summary of Operating Revenues 1220
<u>WP H-1</u>	Summary of Operating Revenues 0121
<u>WP H-1</u>	Summary of Operating Revenues 0221
<u>WP H-1</u>	Summary of Operating Revenues 0321
<u>WP H-1</u>	Summary of Operating Revenues 0421
<u>WP H-1</u>	Summary of Operating Revenues 0521
<u>WP H-1</u>	Summary of Operating Revenues 0621
<u>WP H-1-1</u>	Monthly Terms & Conditions Revenues
<u>WP H-1-2</u>	Free Service Summary
<u>WP H-2</u>	Adjustments to Operating Income Statement
<u>WP H-2-1</u>	Removal of FAC Revenues
<u>WP H-2-2</u>	Removal of Unbilled Revenues
<u>WP H-2-3</u>	Removal of Tax Rider Revenues
<u>WP H-2-4</u>	Revenue Weather Normalization
<u>WP H-2-5</u>	Asbury AAO Revenue Reversal
<u>WP H-2-6</u>	Opt-Out Fees
<u>WP H-2-7</u>	Removal of Franchise Fee Revenues
<u>WP H-2-8</u>	Wind Non-FAC Revenues
<u>WP H-2-9</u>	Late Fees & Disconnects Normalization
<u>WP H-2-10</u>	Removal of SPPTC Rider Revenues
<u>WP H-2-11</u>	Annual Assessment Rider Revenues
<u>WP H-2-12</u>	Removal of Schedule 12 & 1A Costs
<u>WP H-2-13</u>	Removal of FAC Expenses
<u>WP H-2-14</u>	Generation O&M Normalization
<u>WP H-2-15</u>	Dept 110, 115 & 150 Non-Labor & Non-Fuel O&M Expense Normalization
<u>WP H-2-16</u>	Customer Payment Fees
<u>WP H-2-17</u>	Uncollectible Expense
<u>WP H-2-18</u>	Asbury Amortization
<u>WP H-2-19</u>	Rate Case Expense
<u>WP H-2-20</u>	Insurance Expense
<u>WP H-2-21</u>	Normalize Injuries and Damages

**Section Description**

<u>WP H-2-22</u>	Annualized Payroll CONFIDENTIAL
<u>WP H-2-23</u>	Employee Benefits CONFIDENTIAL
<u>WP H-2-24</u>	Annual Assessment Fees
<u>WP H-2-25</u>	Depreciation Expense Annualization
<u>WP H-2-26</u>	Amortization Expense Annualization
<u>WP H-2-27</u>	Non-Wind Property Tax
<u>WP H-2-28</u>	Removal of Franchise Tax Expenses
<u>WP H-2-29</u>	Interest on Customer Deposits
<u>WP H-2-30</u>	Wind - Non-FAC Expenses
<u>WP H-2-31</u>	AMI Outside Services
<u>WP H-2-32</u>	Training & Travel Expenses
<u>WP H-2-33</u>	Pension and OPEB
<u>WP H-2-34</u>	Meter Reader Savings
<u>WP H-2-35</u>	Removal of Covid Bad Debt Expenses
<u>WP H-2-36</u>	Income Tax Update
<u>WP H-3</u>	Summary of Operating Expenses
<u>WP H-4</u>	Payroll Expenses
<u>WP H-4-1</u>	Payroll Description
<u>WP H-4-2</u>	General Salary Adjustments
<u>WP H-4-3</u>	Part-time Employees
<u>WP H-4-4</u>	Payroll Distribution
<u>WP H-4-4</u>	Payroll Distribution - APUC Capitalization Rate
<u>WP H-4-4</u>	Payroll Distribution - Central Region Capitalization Rate
<u>WP H-4-5</u>	Work Force Level Change
<u>WP H-4-6</u>	Wage and Salary Surveys
<u>WP H-5</u>	Payroll Taxes
<u>WP H-5.1</u>	Payroll Taxes Q3 2020
<u>WP H-5.2</u>	Payroll Taxes Q4 2020
<u>WP H-5.3</u>	Payroll Taxes Q1 2021
<u>WP H-5.4</u>	Payroll Taxes Q2 2021
<u>WP H-6</u>	Accrued Compensated Absences
<u>WP H-7</u>	Employee Benefits
<u>WP H-8</u>	Monthly Pension Cost Payable
<u>WP H-8-1</u>	Pension Cost Accrual Procedure
<u>WP H-8-2</u>	2020 Actuarial Valuation Report - Defined Benefit Pension Plan
<u>WP H-8-2</u>	2020 Valuation Report - Cash Balance Pension Plan
<u>WP H-8-2</u>	2021 Actuarial Valuation Report - Defined Benefit Pension Plan
<u>WP H-8-2</u>	2021 Valuation Report - Cash Balance Pension Plan
<u>WP H-9</u>	Directors' Fees & Executive Salaries
<u>WP H-9-1</u>	Directors/Executives Expense Vouchers CONFIDENTIAL
<u>WP H-9-2</u>	Executive Salary Surveys
<u>WP H-10</u>	Summary of Insurance Expenses
<u>WP H-10-1</u>	Insurance Policies
<u>WP H-10-2</u>	Self-Insurance Expense
<u>WP H-11</u>	Legal Contract Settlements
<u>WP H-12</u>	Outside Services CONFIDENTIAL
<u>WP H-13</u>	Regulatory Expenses
<u>WP H-14</u>	Legislative Advocacy
<u>WP H-15</u>	Administrative Expenses
<u>WP H-16</u>	Summary of Dues, Donations, Contributions and Memberships
<u>WP H-17</u>	Advertising Costs
<u>WP H-18</u>	Taxes Other Than Income Tax
<u>WP H-19</u>	Ad Valorem Taxes Paid - 2020 Reconciliation
<u>WP H-19</u>	Ad Valorem Taxes Paid - 2021 Reconciliation
<u>WP H-19</u>	Ad Valorem Taxes Paid - Property Tax Capitalized 2020 & 2021
<u>WP H-20</u>	Analysis of Bad Debt Expenses 06.2020
<u>WP H-20</u>	Analysis of Bad Debt Expenses 06.2021
<u>WP H-21</u>	Information/Instructional/Miscellaneous/Sales Expense 2021
<u>WP H-22</u>	Large Invoices Excluding Cost of Gas, Fuel and Purchased Power and Taxes CONFIDENTIAL

**I. Depreciation and Amortization**

**Section Description**

	<u>WP I-1</u>	Detail Schedule of Depreciation
	<u>WP I-2</u>	General Depreciation Information
	<u>WP I-3</u>	Study of Proposed Depreciation Rates
<b>J.</b>	<b>Income Taxes (1)</b>	
	<u>WP J-1</u>	Test Year Calculation of Taxes
	<u>WP J-2</u>	Reconciliation of Taxes
	<u>WP J-3</u>	Deferred Income Taxes
	<u>WP J-4</u>	Deferred Income Taxes-Timing Differences Other Than Depreciation
	<u>WP J-5</u>	Deferred Income Taxes-Depreciation
	<u>WP J-6</u>	Deferred Income Taxes Unrecorded
	<u>WP J-7</u>	Deferred Income Tax Expense
<b>K.</b>	<b>Jurisdictional Separations and Allocations/Cost of Service</b>	
	<u>WP K-1</u>	Rate of Return
	<u>WP K-2 &amp; WP K-3</u>	Allocations to Jurisdictions
	<u>WP K-4</u>	Classification of Expenses
	<u>WP K-5</u>	Classification of Rate Base
	<u>WP K-6</u>	Allocation Factors
	<u>WP K-7</u>	Demand and Energy Factors
	<u>WP K-8</u>	Support for Production Allocation Methodology or Demand Allocation Factors
	<u>WP K-9</u>	Summary of Changes in Allocation Factors
	<u>WP K-10</u>	Payroll Expense Distribution
	<u>WP Section K(3)</u>	Holding Company Cost Allocations
<b>L.</b>	<b>Rate Design Cost of Service (2)</b>	
	<u>WP L-1</u>	Rate of Return
	<u>WP L-1-1</u>	Existing Rate Schedules/Existing Rate Classes
	<u>WP L-1-2</u>	Proposed Rate Schedules/Existing Rate Classes
	<u>WP L-2</u>	Allocation of Revenue Deductions to Rate Classes
	<u>WP L-3</u>	Allocation of Rate Base to Rate Classes
	<u>WP L-4</u>	Classification of Expenses
	<u>WP L-5</u>	Classification of Rate Base
	<u>WP L-6</u>	Allocation factors
	<u>WP L-7</u>	Demand and Energy Factors
	<u>WP L-8</u>	Unit Cost Analysis
	<u>WP L-9</u>	Support for Production Allocation Methodology or Demand Allocation Factors
	<u>WP L-10</u>	Summary of Changes in Allocation Factors
	<u>WP L-11</u>	Payroll Expense Distribution
	<u>WP L-13</u>	Demand Data by Strata
	<u>WP L-14</u>	Demand Estimates Methodology
<b>M.</b>	<b>Proof of Revenue/Rate Design (3)</b>	
	<u>WP M-1</u>	Fuel or Purchased Energy Factor
	<u>WP M-2</u>	Proposed Changes in Miscellaneous Charges
	<u>WP M-3</u>	Present and Proposed Rate Classes
	<u>WP M-3-1</u>	Justification of Proposed Changes
	<u>WP M-4</u>	Proof of Revenue Statement
	<u>WP M-4-1</u>	Proof of Revenue/Present Rates
	<u>WP M-5</u>	Bill Comparisons
	<u>WP M-6</u>	Test Year Data by Rate Class
	<u>WP M-7</u>	Weather Normalization
	<u>WP M-7-1</u>	Revenue Normalization
	<u>WP M-8</u>	Historical Sales Data
	<u>WP M-8-1</u>	60-Month Sales & Consumption
	<u>WP M-9</u>	Weather Data
	<u>WP M-10</u>	Normal Degree Days
<b>N.</b>	<b>Proposed Rate Schedules</b>	
	<u>WP N</u>	Proposed Rate Schedules



**Section Description**

**O. Notice**

WP O Notice

**P. Affiliate Information**

WP P-1/WP P-2 Affiliate/Subsidiary Balance Sheets & Income Statements  
WP P-1/WP P-2 2020 Q4 - APCo Financial Statements CONFIDENTIAL  
WP P-1/WP P-2 2020 Q4 - APUC Financial Statements  
WP P-1/WP P-2 2020 Q4 - LUC LUSC Financial Statements CONFIDENTIAL  
WP P-1/WP P-2 2020 Q4 - LUCO Financial Statements CONFIDENTIAL  
WP P-3 Cost Allocation Basis  
WP P-3 Cost Allocation Basis - Appendix  
WP P-4 Affiliate/Subsidiary General Data  
WP P-4 2019 Affiliate Transaction Report  
WP P-4 2020 Affiliate Transaction Report  
WP P-5 Affiliate/Subsidiary Contracts  
WP P-5 Affiliate/Subsidiary Contract APUC  
WP P-5 Affiliate/Subsidiary Contract LUC  
WP P-5 Affiliate/Subsidiary Contract LUCo  
WP P-5 Affiliate/Subsidiary ContractLUSC  
WP P-5 Affiliate/Subsidiary Contract Park Water  
WP P-6 Assets Sold/Transferred to Affiliates/Subsidiaries  
WP P-7 Services/Products from Affiliates/Subsidiaries  
WP P-8 Services Products to Affiliates/Subsidiaries

**Q. Fuels and/or Purchased Power**

WP Q Fuels and/or Purchased Power

**Part 9 Accounting Provisions**

165:70-5-60 Accounting Treatments Specifically Approved by the Commission  
 165:70-5-61 Recent Accounting Pronouncements

**Footnotes:**

- (1) - See WP Section J - Income Taxes for WP J-1 through WP J-7.
- (2) - See WP Section L - Rate Design Cost of Service CONFIDENTIALfor WP L-1 through WP L-14.
- (3) - See WP Section M - Proof of Revenue & Rate Design CONFIDENTIAL for WP M-1 through WP M-5.

THE EMPIRE DISTRICT ELECTRIC COMPANY

4th Revised Sheet No. 28

d/b/a Liberty-Empire  
 602 Joplin Street  
 Joplin, Missouri 64801

Replacing 3rd Revised Sheet No.28  
 Date Issued: 02-28-22

STANDARD PRICING SCHEDULE:

STATE OF OKLAHOMA

TAX CHANGE RIDER  
 SCHEDULE – TCR

APPLICABILITY:

This Tax Change Rider (TCR) is applicable to all electric service retail customers provided under any retail rate schedule, whether metered or unmetered (except where not permitted under a separately negotiated contract with a customer). The Rider will be reflected as a separate line item on a customer’s monthly bill as Rider TCR.

PURPOSE:

The purpose of the Rider TCR is to reflect the difference of the amount included in base rate revenue associated with Protected Excess ADIT, Unprotected Excess ADIT and the Stub Period Amortization compared to the actual amortization expense amounts. Furthermore, the rider will also incorporate any changes in the annual amortization amounts for the protected assets when the amortization of the protected portion of the ADIT liabilities differs from the amortization (the amortization determined by the average rate assumption method ("ARAM") as required by the TCJA Section 13001(d) or other method specified by subsequent tax law changes) recorded on the books and records of the Company.

TRUE-UP PROCESS:

The true-up amount will be calculated by comparing the actual amortization expense amounts to those amounts included in base rates in Cause PUD 202100163. The TCR Rider rates will be updated annually based on a filing submitted by the Company. The Company will file the revised rate annually within sixty (60) days after each annual update period. The first update period will occur one year after new base rates take effect in PUD 202100163.

	Rate per kWh
RG	(\$0.00000)
RH	(\$0.00000)
CB	(\$0.00000)
GP	(\$0.00000)
TEB	(\$0.00000)
PT	(\$0.00000)
SPL	(\$0.00000)
LS	(\$0.00000)

Rates Authorized by the Oklahoma Corporation Commission:  
 (Effective) (Order No.) (Cause No.)

Public Utility Division Stamp:

November 1, 2020	703403	PUD-201800133
October 1, 2020	703403	PUD-201800133
October 9, 2019	703403	PUD-201800133

**CERTIFICATION**

The undersigned, Charlotte Emery, deposes and states that she is the Director of Rates and Regulatory Affairs, that she has personal knowledge of the matters set forth in the foregoing responses and the information contained therein is true and accurate to the best of her information, knowledge and belief after reasonable inquiry.

*/s/ Charlotte T. Emery* \_\_\_\_\_

Charlotte T. Emery